COMMITTEE WORKSHOP

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

AUDITORIUM

STATE OFFICE BUILDING 9, ROOM 102

744 P STREET

SACRAMENTO, CALIFORNIA

THURSDAY, SEPTEMBER 9, 1999

10:10 A. M.

Reported by: Debi Baker Contract No. 150-99-001 ii

COMMITTEE MEMBERS PRESENT

Robert A. Laurie, Presiding Member

Robert Pernell, Associate Member

STAFF PRESENT Laurie ten Hope, Advisor

John Wilson, Advisor

Dave Abelson, Counsel

John E. Sugar, Manager, Program Planning & Process Energy Office

Kae Lewis, Program Planning Office

Seymour Goldstone, Chief Staff Economist

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Carol Collins, Energy Information & Analysis Division

Al Alvarado, Energy Information & Analysis Division

Karen Griffin, Energy Information & Analysis Division

Mike Messenger, Energy Information & Analysis Division

Lynn Marshall, Energy Information & Analysis Division

Ray Tuvell, Energy Efficiency Division Nancy Jenkins, Energy Efficiency Division iii

ALSO PRESENT

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

PROCEEDINGS
10:10 a.m
PRESIDING MEMBER LAURIE: Good morning.
My apologies for getting a late start. Is that -
do we see Commissioner Sharpless?
ASSOCIATE MEMBER PERNELL: I think we
do.
PRESIDING MEMBER LAURIE: Hi, Jan, how
are you doing? Good to see you.
ASSOCIATE MEMBER PERNELL: She's trying
to hide back there.
PRESIDING MEMBER LAURIE: My apologies
for starting the meeting late. There were some
elements out of my control this morning. Often
seems like life, gets out of control.
The purpose of today's meeting is a
continuing workshop on the Public Benefits
Program. You have agendas available for you. I
think the purpose of today's meeting is clear.
Certainly questions regarding goals and purposes
will be in order.
We will be asking Energy Commission
Staff to summarize where we've been. And, again,
the purpose of today's meeting, we'll also ask

25 Energy Commission Staff to advise you the process

- 1 to be followed today.
- 2 One word of caution regarding today's
- 3 meeting. And I cannot be more serious about this
- 4 point. And, again, it is a word of caution. We
- 5 do have a professional facilitator with us today.
- Now, often, when you have dealt with
- 7 facilitators, you have used them in the context of
- 8 attempting to reach consensus on various points.
- 9 That is normally what facilitators are used for.
- 10 That is not our purpose today. We are information
- 11 gathering today.
- 12 One, I question seriously whether
- 13 consensus could be reached on any issue that we
- may be discussing today by the individuals in this
- 15 room. But, as you put information up on the board
- 16 it is not our expectation that you will look at
- 17 that information in whatever order or context it
- 18 may appear, and have some understanding that this
- is the deal. That is not the purpose for putting
- your comments on the board today.
- The purpose of putting your comments on
- the board today are to educate us as to your
- thoughts and your concerns.
- 24 (Cellular phone ringing.)
- 25 PRESIDING MEMBER LAURIE: I assume

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1 everybody will now check their machinery.
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- 2 (Laughter.)
- 3 PRESIDING MEMBER LAURIE: And that was
- 4 right on cue, thank you very much.
- 5 I'd like to again introduce to my left
- 6 my Associate on the Energy Efficiency Committee,
- 7 Robert Pernell. Commissioner Pernell, do you have
- 8 any opening comments this morning?
- 9 ASSOCIATE MEMBER PERNELL: None, other
- 10 than to say good morning and welcome.
- 11 PRESIDING MEMBER LAURIE: Good job. To
- my right is my Advisor, John Wilson; and to
- 13 Commissioner Pernell's left is Commissioner
- 14 Pernell's Advisor, Laurie ten Hope.
- 15 At this time I'd like to ask John Sugar,
- 16 who is the team lead in preparation of the report,
- to provide a quick status report.
- 18 Upon completion of Mr. Sugar's comments,
- 19 Kae Lewis will discuss with you the format to be
- followed today.
- Mr. Sugar.
- 22 MR. SUGAR: Thank you. I'd like to
- 23 welcome you here sort of on behalf of Energy
- 24 Commission Staff. We held a workshop last month
- and from that first workshop it became apparent

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1 that the issues related to goals for the Public
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- 2 Goods Charge Program were going to be a very
- 3 important aspect of the work that the Efficiency
- 4 Committee is doing.
- 5 So the goal of today's workshop, at
- 6 least the morning session, is to focus on the
- 7 issues related to program goals so that both the
- 8 Committee and staff are able to get a better idea
- 9 of some of the issues that have to be dealt with
- 10 and some of the decisions that the Committee will
- 11 have to make.
- 12 Kae Lewis will be introducing Gail
- 13 Mancarti, who is our facilitator today.
- 14 And just administrative issues, if you
- 15 need to use the restroom, they are located in the
- 16 hall which is to my left, actually, outside that
- 17 wall of the building. There's a bright red sign
- on the door that says "estrooms" and "tairwell".
- 19 And that is where you go.
- 20 (Laughter.)
- MR. SUGAR: We have a couple of
- 22 workshops coming up. At the end of the day I'll
- discuss those a little bit. And I would like to
- turn this over now to Kae Lewis.
- MS. LEWIS: Good morning, everyone, and

1 welcome to this workshop on goals and program

- 2 planning. I wanted to make sure that you all had
- 3 a handout which has an agenda. It has a second
- 4 page with a figure on it, the planning framework.
- 5 And then it has a three-page paper.
- 6 PRESIDING MEMBER LAURIE: Can we ask a
- 7 question about the agenda at this point? Do you
- 8 all have a copy of the agenda? We have a morning
- 9 program and an afternoon program. And from
- 10 reading the agenda it kind of looks like the
- 11 workshop ends at 3:30, and then about a half hour
- 12 later Commissioner Pernell and I, after everybody
- has left, give our closing statements.
- 14 (Laughter.)
- 15 PRESIDING MEMBER LAURIE: Is that how
- it's supposed to work, or -- so I assume we're
- 17 planning on having the workshop end at 4:30?
- MS. LEWIS: At 4:00.
- 19 PRESIDING MEMBER LAURIE: At 4:00, okay.
- 20 You're all willing to wait around --
- 21 MS. LEWIS: Our objectives today, as
- 22 stated in your agenda handout, is for the CEC to
- gain public insight on the PGC Program Benefits
- and Goals, and to receive feedback on a proposed
- 25 program planning framework.

1	I'd like to mention just briefly that or
2	your agenda you'll see that the morning says
3	discussion A and the afternoon discussion B. If
4	you look very quickly on the second page of your
5	figure, you'll see that discussion A is the
6	discussion of goals; and discussion B is the
7	discussion of the rest of the framework.
8	These two discussions are linked. The
9	identification of goals, discussion A, is really
10	the first and most important step in program
11	planning, which is our discussion B.
12	So what do we need from you today? As a
13	result of this meeting we would like to have your
14	ideas on program benefits and goals. And we'd
15	like to try to get these as specific as we
16	possibly can.
17	And would also like to find out what
18	kinds of conflict there might be among these
19	goals.
20	We'd like to use this information in the
21	development of an administrative structure, and a
22	program planning process. Both of which have to
23	support those goals.
24	Second of all, we need to have your help
25	in developing our proposed program planning

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framework, which is still in a very rough stage.
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- 2 We need your help in making this program planning
- 3 process operational. We'd like it to pass the
- 4 concept test. And we'd like to have your help
- 5 today in giving us input on that.
- 6 Just some words on the workshop format.
- 7 We've set up this room as much as possible to
- 8 encourage a conversational flow. But we do have
- 9 some constraints to that. We have to formalize it
- 10 for the purpose of recording the information. We
- 11 have flip charts up here and as we have
- 12 conversation recorders will be taking down some
- 13 information. And we also have microphones which
- 14 will be passed to you when you wish to speak.
- We're asking that you identify yourself as soon as
- 16 you get a microphone and begin to speak.
- 17 Also, we'd like to encourage you after
- this workshop that if you have any further
- 19 comments, written comments that you would like to
- 20 send to us, by all means, do that electronically
- or by mail, or feel free to give us a call on the
- telephone.
- I also want to mention that there is CEC
- 24 Staff here in the room today serving different
- 25 functions. There are team members who are working

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directly on the program planning issues. There
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- 2 are also some staff members who are handling the
- 3 logistics, the recorders and dealing with the
- 4 microphones and so forth.
- 5 We encourage you to engage with our
- 6 staff today as much as possible, and of course,
- 7 with our Commissioners and Advisors throughout the
- 8 day.
- 9 If there's anything we can do to make
- 10 your flight more comfortable --
- 11 (Laughter.)
- MS. LEWIS: -- don't hesitate to call on
- 13 us.
- 14 So now I would like to introduce our
- 15 neutral facilitator. Her name is Gail Mancarti.
- And she is going to take over. Thank you.
- 17 PRESIDING MEMBER LAURIE: Is the sound
- 18 system working okay? Okay, Kae's microphone
- 19 seemed to sound okay, folks in the back hear
- 20 better now than they did last time. Okay.
- 21 FACILITATOR MANCARTI: Good morning,
- 22 it's nice to be with you all. I have the pleasure
- 23 of facilitating this conversation today. What I'd
- like to do is to just put one final role
- clarification with my colleague, Kae.

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1
                   I'm here to facilitate the process and
         the flow of your conversation. Kae is going to
 2
         listen to the content. And if we happen to be
         getting off track of what we set out to do today,
        she's going to jump up, but probably not that
        dramatically, and suggest that it go onto this
         chart right here, which is the VIP list, or the
        very important points that might be carried over
 8
         into future workshops or future work.
 9
10
                   So I just want to let you know that
11
         that's the role that she will be playing as well
12
         as clarifying information that might need to be
13
         clarified throughout the day.
14
                   And also remember that if you have an
15
         idea that isn't on point to what we're talking
        about, either the benefits, goals or framework,
16
        but want to jot it down, and have it listed for
17
         the CEC Staff's attention, then feel free to ask
18
19
         that that point be put on the VIP list.
20
                   I get to review the agenda with you, so
         if you have it, your packet, it's the first page.
21
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if you have it, your packet, it's the first page.

We are progressing on time at this point. We're

going to spend the next two hours from 10:30 to

12:30 discussing our first issues, and that has to

do with benefits and goals.

1 We will be breaking that discussion up

- 2 into sort of two segments, and I think we'll get
- 3 some good information from that.
- 4 We'll take a lunch break from 12:30 to
- 5 1:30, and at 1:30 we'll reconvene and Kae will
- 6 present the framework in which they're looking at
- 7 program planning. And that, again, as she
- 8 mentioned, is portion B on your second sheet of
- 9 your packet.
- 10 And then we're going to have you talk
- 11 about what that framework means to you; what your
- 12 first look at it; what are you ideas so far; what
- do you want people to continue to talk about and
- 14 think about. And we will be doing that from 1:50
- until 3:30. And this is where you can make some
- 16 adjustments on your agenda.
- So at 3:30 we anticipate having a
- 18 workshop summary and next steps from John. At
- 19 3:40 we'll have some closing statements from the
- 20 Commissioners. And then at 4:00 the workshop
- ends.
- 22 So that's the flow of the day. Any
- questions? Good. That was easy. Okay, let's
- jump right into it, it's 10:30, it's time to get
- to work.

```
1
                   Okay, so we are going to begin with a
 2
         discussion of the public purpose benefits. Okay,
        what I'd like to do is share with you this chart
        which, if you want to focus your attention on that
        item A, it's essentially in the framework, it's
        the over-arching goal.
                   The CEC believes that the purpose of the
 8
         PGC program is to pursue cost effective energy
 9
         efficiency and conservation for the purpose of
10
        capturing public purpose benefits. This is what
11
         can be called the over-arching goal in the
        framework.
12
13
                   Secondly, it's -- yeah?
14
                   MR. MILLER: Peter Miller. The first
15
         sentence on the paper is a sentence that says
16
         something different -- the first sentence on the
        paper has a different statement than that, and I'm
17
         just wondering --
18
                   FACILITATOR MANCARTI: The first
19
20
         sentence of the packet or the --
```

MR. MILLER: The draft paper.

FACILITATOR MANCARTI: The draft paper?

23 Kae, Peter's referring to the information in --

hang on, we'll get Kae to take a look at that.

MS. LEWIS: I think we can go ahead and

go with what we have here. I don't think this

- 2 violates what it says in the paper.
- 3 PRESIDING MEMBER LAURIE: Well, let's
- 4 talk about where that sentence came from and where
- 5 this sentence came from; and whether one has a
- different status than the other, or both represent
- 7 one staff member's thoughts as opposed to another
- 8 staff member's thoughts. Can somebody clarify
- 9 that, please?
- 10 MR. GOLDSTONE: Sy Goldstone. This
- 11 sentence in the paper is clearly a quote from AB-
- 12 1105, right? And I think if you read it, it says
- 13 the word through sustainable. So this merely
- 14 effects a means of achieving that purpose. It's
- not a purpose in its own right, the part that
- says -- after the word through.
- So I think that's where I see the
- 18 reconciliation between what's in the paper and
- 19 what's on that chart.
- MR. MILLER: Well, that's where I see
- 21 the conflict. I mean I don't want to belabor the
- 22 point, but this language is similar to what is in
- AB-1890, which in my mind defines the purpose,
- it's where the public goods charge is established,
- is the clear purpose stated for the energy

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1 efficiency funds in the public goods charge
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- 2 section of AB-1890. And it says cost effective
- 3 energy efficiency and conservation.
- 4 AB-1105 directs the CEC to write a
- 5 report, but it doesn't establish the PG charge or
- 6 determine the purpose for those funds. And it
- 7 seems to me that the appropriate cite should be
- 8 AB-1890.
- 9 MR. GOLDSTONE: I'm just not clear where
- 10 the conflict is. It seems to me in one case we
- 11 are -- both cases the objective is principal
- 12 purpose is clear. The only difference is in the
- draft it adds to the purpose a means by which that
- 14 purpose may be achieved.
- 15 And there may be differences -- there
- 16 may be other means. In fact, in the paper I think
- 17 it goes on later to talk about the fact that there
- 18 are different program styles, and there may be
- different means and some different program styles
- for achieving the over-arching objective.
- 21 So that's why I'm struggling, Peter,
- with where you're having the problem.
- FACILITATOR MANCARTI: Jody, do you have
- a clarifying point?
- 25 MS. LONDON: Yeah. Hi, Jody London with

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1 Grueneich Resource Advocates. I'm here on behalf
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- 2 of the National Association of Energy Service
- 3 Companies. And I think that perhaps the specific
- 4 words that are creating some of the difficulty
- 5 here are that the paper talks about sustainable
- 6 cost beneficial improvements.
- 7 Peter, is that the part of it that's a
- 8 little bit confusing?
- 9 MR. MILLER: I think, just in the
- 10 interest of clarity and accuracy it's useful to
- 11 have a clear statement of purpose and decide the
- 12 correct source for that. And the paper doesn't do
- that, in my mind.
- 14 MS. TEN HOPE: The goal in the paper is
- 15 out of AB-1105, so it's, you know, -- and it does
- 16 cite AB-1105. But it's your issue that this is
- more of an over-arching goal --
- MR. MILLER: Yes.
- 19 MS. TEN HOPE: -- on the board than this
- one aspect of AB-1105?
- 21 MR. MILLER: Right. That's right.
- MS. TEN HOPE: And how is this more
- over-arching than --
- 24 MR. MILLER: Because it doesn't confuse
- 25 the issue with a means to get to that goal. And

as Sy stated, there's a variety of means to get to

- 2 that goal.
- The goal should be clearly state and the
- 4 correct cite is -- I mean the legislative goal was
- 5 established in the legislation that established
- 6 the charge. I mean there's a clear goal.
- 7 FACILITATOR MANCARTI: Peter, would you
- 8 like us to do something about it, or do you feel
- 9 like you've had a chance to share your thoughts
- 10 and we can proceed?
- 11 MR. MILLER: I've had a chance to share
- my thoughts.
- 13 FACILITATOR MANCARTI: Okay.
- 14 MR. MILLER: I don't want to belabor the
- point.
- 16 FACILITATOR MANCARTI: Great.
- MR. MILLER: But I --
- 18 FACILITATOR MANCARTI: Thanks for
- 19 bringing that out.
- 20 PRESIDING MEMBER LAURIE: Well, I don't
- 21 consider the point belabored. The purpose and
- goal of all this is paramount. And if there's a
- real issue I would like to be able to understand
- 24 it.
- The quote in the paper is a correct

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1 quote, is that correct?
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- MS. TEN HOPE: Yes.
- 3 PRESIDING MEMBER LAURIE: Okay. And is
- 4 it taken out of context to say that the quote
- 5 reflects the goal of the PGC. So, Mr. Miller, do
- 6 you have any problem with the correctness of the
- 7 first sentence of the paper?
- 8 MR. MILLER: Yes.
- 9 PRESIDING MEMBER LAURIE: You have a
- 10 problem with the correctness of it?
- MR. MILLER: Yes.
- 12 PRESIDING MEMBER LAURIE: And could you
- again state where you believe the first sentence
- is incorrect?
- MR. MILLER: I believe the first
- 16 sentence is incorrect in that that cite from AB-
- 17 1105 does not establish the over-aching goal of
- 18 California's public goods charge.
- 19 PRESIDING MEMBER LAURIE: Okay, so your
- 20 complaint, or your expression of concern is that
- 21 the quote is correct, but it's taken out of
- 22 context. And that it does not reflect what you
- believe the goal to be?
- 24 MR. MILLER: Right. That cite, that
- statement in AB-1105 merely says it's one of the

1 factors that the Commission is supposed to

- 2 consider in drafting this report.
- 3 But in AB-1890, which established the
- 4 public's good charge, there was a purpose, an
- 5 over-arching goal established. And so there is a
- 6 clear source for an over-arching goal, an accurate
- 7 cite, that's not that different than this, but is
- 8 different, and should be correctly cited.
- 9 PRESIDING MEMBER LAURIE: Thank you.
- 10 FACILITATOR MANCARTI: There's about
- 11 three folks that have indicated they'd wanted
- briefly to speak, so that would be great. I think
- it's Will, did you want a quick comment?
- MR. NELSON: Sure.
- 15 FACILITATOR MANCARTI: Are you okay?
- 16 Okay. And then Sy and then Mike.
- 17 MR. NELSON: Just briefly. I guess
- 18 we're caught up in a means-and-ends discussion, or
- 19 a chicken-or-egg discussion. Another one of those
- 20 types of discussions we often get caught up in,
- 21 structure and function.
- So, it's not that it's not valid, but
- it's a question of how our thought processes are
- working.
- But, addressing the two cites

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1 specifically, I see no inconsistency between the
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- 2 two cites, and I would just view the cost
- 3 beneficial portion of the 1105 site as being
- 4 redundant and repeating the cost effective
- 5 implication of both sites.
- 6 What 1105 adds is the concept of
- 7 sustainability. And that's really the only
- 8 substantial difference I see between the two
- 9 cites.
- 10 FACILITATOR MANCARTI: Thanks, Will.
- 11 Let's see, we had Sy and then Mike. And then
- 12 Chris.
- 13 MR. GOLDSTONE: I think there is, you
- 14 know, a little tension here. I'm sort of agreeing
- 15 with Peter on that. I just wanted to add a little
- 16 more confusion.
- 17 I'm looking at the PUC policy framework,
- 18 which I think they adopted in March of '98. And I
- 19 noticed the way they put it is a little
- 20 differently. They say the mission of PGC-funded
- 21 programs is to transform markets and ultimately
- 22 privatize the provision of cost effective energy
- 23 efficient products and services so that customers
- 24 seek and obtain these products and services in the
- 25 private competitive market.

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1
                   So, there are different ways of framing
         this, and they probably do have subtle
 2
 3
         differences. But it seems that there is sort of a
        movement in this direction towards the increased
         emphasis on sustainability without necessarily
 6
         saying that all programs need to fit into one
 7
        particular rigid program style.
 R
                   That's how I'm sort of seeing it. I'm
        not trying to clarify, I'm just sort of --
 9
10
                   FACILITATOR MANCARTI: Thank you, Sy.
11
        Mike, could you identify yourself. The first time
12
        you speak if you could identify yourself and your
        organization.
13
14
                   MR. MESSENGER: Mike Messenger.
15
         at the CEC. This is an issue that the Committee's
        going to have to face throughout this workshop.
16
        And I'll try to characterize it as to what extent
17
        does AB-1105 provide policy guidance from the
18
19
        Legislature, as opposed to merely asking
20
         questions.
21
                   What I see happening is some parties who
```

read those questions infer certain policy goals or

principles that the Legislature is now likely to

adopt. And I hear other people reading the same

words, using a different interpretation, which is

22

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24

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the Legislature is simply asking you to answer
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- these questions, and they don't mean to be
- 3 changing any of their previous legislation or
- 4 goals or approaches or anything.
- I think the Committee is going to have
- 6 to wrestle with is there any inferences that you
- 7 can draw from these questions or not. And quite
- 8 frankly, I think you can argue both cases
- 9 persuasively in a court of law.
- So, it's just something that the
- 11 Committee is going to have to wrestle with.
- 12 FACILITATOR MANCARTI: Thank you.
- 13 Chris.
- 14 MR. CHOUTEAU: I'm Chris Chouteau, PG&E.
- Some people might be very discouraged that we're
- starting off going down this trail, but I'm
- 17 actually very encouraged, because this is a
- beginning. And beginnings are so important.
- 19 And you are inheriting sort of a long
- 20 legacy of debate about these programs. And there
- 21 is very little around which there has been
- 22 consensus, but one of the notions has been that
- energy efficiency is a good thing.
- 24 And most of the debate is sort of how,
- not so much what. And I think what Peter's

1 bringing up is if we could be as clear as we can

- in the beginning about the what, that energy
- 3 efficiency, itself, is a good thing for a number
- 4 of different reasons. And stay away from the how,
- 5 which gets into sustainable, you know, approaching
- 6 it from a sustainable point of view, or market
- 7 transformation point of view, or resource
- 8 acquisition point of view.
- 9 I think that would be really helpful to
- 10 be as clear and as clean as we can be about the
- goal statement, and to keep out of it issues
- 12 around the how you get there. Because there's so
- much detail and so much debate that will be
- 14 helpful about that, but --
- 15 FACILITATOR MANCARTI: Thank you, Chris.
- 16 Manuel, and then Rich and Bruce -- and Kae.
- 17 MR. ALVAREZ: Manuel Alvarez of Southern
- 18 California Edison. I guess, you know, the debate
- 19 that I'm seeing here is where you put this thing
- in context.
- The sentence that's in the report puts
- 22 it in context within the California market. I
- don't think that statement up there takes it out
- 24 of that context.
- 25 So whatever you do in public good charge

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and energy efficiency and conservation must be
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- 2 within this context of this new market. And, you
- 3 know, whatever stage of development it's in,
- 4 because you're looking at the post-transition
- 5 period. So we've got a couple of years still in
- 6 terms of what the market's doing, that you have to
- 7 kind of put this program within that new
- 8 structure.
- 9 So you have to keep that in mind from a
- 10 policy perspective, as well, because the
- 11 sustainability issue refers to the California
- 12 market. And efficiency and conservation is part
- of that component, as well as everything else the
- market has established.
- 15 FACILITATOR MANCARTI: Thank you. Rich,
- I think it was, and then Bruce.
- MR. FERGUSON: Rich Ferguson with the
- 18 Sierra Club.
- 19 I'd like to make one further suggestion.
- I mean I think everybody in the room knows how
- this language came about, both the language in AB-
- 1890 and the language that's in AB-1105.
- I think rather than spend time arguing
- about the niceties of these various presentations,
- one of the roles of this Committee is to translate

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this -- talk into sort of common language that,
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- 2 you know, folks can understand.
- And, you know, I think both of these
- 4 sort of miss that. I mean we could reproduce
- 5 this, we could reproduce the language in 1105, and
- I think most people still wouldn't have a clue of
- 7 what we're talking about.
- 8 So rather than argue about which one of
- 9 these is going to be the top lead sentence in the
- 10 report, I think we need to spend some time
- 11 translating these into, you know, common, everyday
- 12 language that folks can understand.
- 13 FACILITATOR MANCARTI: Thank you.
- MR. FERGUSON: Of course, I have a
- 15 suggestion for how to do that.
- 16 FACILITATOR MANCARTI: Thanks, Rich.
- 17 Bruce, Kae and then David.
- 18 MR. CENICEROS: Bruce Ceniceros with the
- 19 CEC. I'm glad Peter brought this up. This is a
- 20 very important discussion. There are things we'll
- 21 have to wrestle with here in terms of the policy
- implications of AB-1105.
- But I think for the purpose of this
- 24 discussion today where we want to get feedback
- from everybody on goals, and the resulting

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benefits we'd like to see from this over-arching
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- 2 goal, and some more specific goals, too, I would
- 3 suggest that we go with the definition we have up
- 4 here, which does not include the means to the
- 5 goal, but just the goal.
- 6 We are trying to simplify things. It's
- 7 a good point Rich brought up. We need to simplify
- 8 this discussion as much as possible, and I think
- 9 that will help do it if we can all agree to go
- 10 with this one up here.
- 11 Later on, in other forums, we'll be
- 12 talking at great length about the means of how to
- 13 get to that goal. So, I would suggest we go with
- this goal here of focusing on cost effective
- energy efficiency as the goal of the programs and
- 16 the benefits that flow from energy efficiency.
- 17 Because energy efficiency, in itself, is
- not worth anything to anybody. It's the benefits
- 19 you get from that that are really important. And
- that's really what we want to talk about today.
- 21 FACILITATOR MANCARTI: Kae and then
- 22 David.
- MS. LEWIS: Kae Lewis. Actually I want
- to follow on from what Bruce just said, and what
- 25 Chris Chouteau said. The purpose of starting with

this definition was ont to create an official

- definition. This was just something to work with
- 3 to get started.
- 4 Because what we wanted to start with was
- 5 the why. Why are we doing this. Start at the top
- 6 level and work our way down to more specific whys,
- 7 more specific goals. And then to the means.
- 8 So that was really the purpose of this
- 9 definition.
- 10 FACILITATOR MANCARTI: It's a working
- 11 definition so we can start the conversation around
- benefits and goals.
- David and then we'll start.
- MR. ABELSON: At the risk of throwing a
- bit of a monkey-wrench into this discussion, I
- 16 recall from our last workshop that there was
- 17 actually what appeared to be disagreement about
- the over-arching goal of the PGC Fund.
- 19 And the disagreement I would summarize
- as being this: Is the goal, over-arching goal, to
- 21 achieve energy efficiency, however one defines
- that, and its related benefits. Or is the over-
- 23 arching goal to achieve market transformation and
- 24 clear, pure consumer choice. And if energy
- efficiency results from that, that's fine. If it

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doesn't, that's fine.
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- I don't have any personal opinion, and 2. on behalf of the staff, I don't know that we have a strong view on this, but I would suggest that the issue that Peter has started about whether the over-arching goal is to achieve cost effective energy efficiency, or the related clause that's in 8 the paper through sustainable market 9 transformation, is something that ultimately 10 somebody's going to have to answer, either through 11 the Committee, the Commission, the Legislature or 12 somewhere. 13 FACILITATOR MANCARTI: Thank you. David, could you identify yourself for the 14 15 recording --16 MR. ABELSON: Yes, I'm sorry. David Abelson with the Energy Commission Staff. 17 FACILITATOR MANCARTI: Great. Okay. So 18 19
- we've had a grounding in what this is to be used
 for today, and some good discussion on some
 alternative interpretations and linkages to the
 work at hand.
- 23 Any final questions or comments?
- 24 PRESIDING MEMBER LAURIE: Just noted we
- have 1523 more sentences to go.

- 1 (Laughter.)
- 2 FACILITATOR MANCARTI: Thank you,
- 3 Commissioner, appreciate it.
- 4 Okay. What I'd like you to do is to
- 5 turn your attention to perhaps generating a list
- of benefits.
- 7 There are some examples of the types of
- 8 statements that might be helpful in terms of
- 9 describing the benefits that you see from the
- 10 program. And here are some examples. And these
- 11 are only examples. These are not anything for you
- to tear apart. In fact, we're going to get rid of
- this sheet and you're going to start with a clean
- 14 slate.
- 15 But here's some examples of the type of
- information that we're looking at at this point.
- 17 A benefit: Improve reliability of the electricity
- 18 delivery system. Reduce energy costs in electric
- 19 and gas markets. Improved environmental quality.
- 20 Create equity among California citizens and
- 21 ratepayers. And enhance quality of life.
- 22 So those are the kinds of benefits and
- 23 information that we're kind of looking for right
- 24 now. So what I'd like to do is ask that we take
- about the next 30 minutes or so and give you a

1 chance to share your ideas amongst the colleagues

- 2 in the room, the Commissioners, and about the
- 3 benefits that you see from the program.
- 4 Let me just also remind you you're doing
- 5 a great job. For recording purposes, the first
- 6 time you speak, if you could state your name and
- 7 the organization that you're with. And feel free
- 8 to ask clarifying questions of one another. We're
- 9 here to sort of probe the information.
- But, again, this is idea generation
- 11 rather than driving your point home. So we've got
- 12 about 30 minutes to reach as many of you as
- possible, and we hope that each one of you has a
- 14 chance to talk about the benefits that you see.
- So, Ignacio is going to be handling the
- 16 mike on this side of the room, Chris on this side
- of the room. So who would like to begin? Mike.
- MR. PARTI: I'm Michael Parti from
- 19 Applied Econometrics. I thought the previous list
- 20 was really a very good beginning. There's another
- 21 obvious one that we could probably add, which is a
- 22 reduced vulnerability to collusion by foreign oil
- producers.
- 24 Because every once in awhile when we
- 25 have these oil shocks, it's very disturbing to us.

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1 And we can dampen those shocks if we structure our
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- 2 energy consumption properly.
- 3 FACILITATOR MANCARTI: Thank you, Mike.
- 4 Who else would like to add to the list, ideas
- 5 around benefits?
- 6 MR. NELSON: Will Nelson for Residential
- 7 Energy Efficiency ClearingHouse, REECH.
- I have a bit of a problem with the B
- 9 benefit that was listed on the previous sheet, as
- 10 being too simplistic. And that being reduced
- 11 energy costs.
- 12 There's a lot bound up in that concept.
- 13 FACILITATOR MANCARTI: Could you
- 14 describe something that you would --
- MR.. NELSON: Well, it's --
- 16 FACILITATOR MANCARTI: -- that you would
- 17 see --
- MR. NELSON: -- the problem --
- 19 FACILITATOR MANCARTI: -- as a benefit?
- 20 MR. NELSON: -- with reduced energy
- 21 costs, there's a fundamental problem with energy
- 22 pricing, in that countless externalities are not
- 23 priced into it. And it's politically very popular
- and -- it's very popular to simply say, well,
- 25 let's pound down costs. Let's have the lowest

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1 costs possible.
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- I can give you another example. In
- 3 raising food that's very -- that's a very popular
- 4 approach, too. Let's have the lowest cost, eggs,
- or wheat or bread that we possibly can.
- 6 What that often results in is inferior
- quality food. Food where the nutrition has been
- 8 driven out of it, okay.
- 9 With respect to energy this fixation on
- 10 having the absolute lowest cost tends to drive a
- 11 decision-making process that drives other
- 12 considerations out.
- 13 FACILITATOR MANCARTI: Okay, --
- MR. NELSON: So I can't come to
- 15 conclusion on it. I recognize that energy
- 16 efficiency can provide economic benefits but I
- 17 think it's been termed a little bit too
- 18 simplistically.
- 19 FACILITATOR MANCARTI: Okay.
- MR. NELSON: Thank you.
- 21 FACILITATOR MANCARTI: Thanks, Will.
- We've got it down here. Other ideas? Chris and
- then Mike.
- MR. CHOUTEAU: Chris Chouteau, PG&E. If
- 25 you would actually post that other chart it would

- 1 be helpful.
- 2 FACILITATOR MANCARTI: You like those?
- MR. CHOUTEAU: Well, just --
- 4 FACILITATOR MANCARTI: You want to tear
- 5 them apart?
- 6 MR. CHOUTEAU: -- Will was referring to
- 7 one, it would be helpful just to see them, you
- 8 know.
- 9 FACILITATOR MANCARTI: Okay. Go ahead.
- MR. CHOUTEAU: But I think it's, you
- 11 know, on the simplest level energy efficiency has
- 12 always been driven by the economic benefits to
- 13 participants and nonparticipants, the externality
- benefits, environmental benefits to the whole of
- 15 society. And the secondary benefits in the
- 16 economy to both participants and nonparticipants
- of a more efficient economy.
- 18 And also as a kind of third order
- there's always been the sort of national security
- 20 benefits.
- 21 FACILITATOR MANCARTI: Great, thanks.
- 22 Mike. Grab the mike.
- MR. MESSENGER: Mike Messenger, CEC
- 24 Staff. I have two that may be overlapping with
- 25 this list, but I consider them distinct. The

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1 first one is energy efficiency I see as an
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- 2 insurance policy against potential future global
- 3 climate change. And I think it's a long-term one.
- The second one that I'd like you to
- 5 consider is the potential benefits in terms of
- 6 stimulating innovation in the energy services
- 7 market in general. Not just the energy efficiency
- 8 market, but the energy services market, in
- 9 general.
- 10 FACILITATOR MANCARTI: Other ideas on
- 11 benefits? Mike up here.
- MR. RUFO: Mike Rufo from Xenergy. The
- 13 one I wanted to add was to contribute to the
- 14 availability of nonrenewable energy resources for
- 15 future generations.
- 16 And related to that is increase the
- 17 likelihood of making a transition to renewable
- sustainable energy-based economy.
- 19 FACILITATOR MANCARTI: Okay, great. We
- 20 want to -- this is going to be used just as a
- 21 quick reference. The tape recording is the
- 22 permanent transcript, so this is going to be a
- 23 quick reference for our conversation throughout
- the rest of the day. So we're not going to stop
- 25 to make sure that that gets down, but it will get

- 1 down.
- Yes, in the back. And your name?
- 3 MS. GRIFFIN: I'm Karen Griffin from a
- 4 different wing of the Energy Commission. And a
- 5 potential benefit of this might be to assist with
- 6 the Commission's supply adequacy problems in the
- 7 mid period between 2002 and 2004.
- 8 And if it were designed in a particular
- 9 way, to deal with some particular local
- 10 reliability problems.
- 11 FACILITATOR MANCARTI: Okay, great.
- 12 Scott.
- 13 MR. MATTHEWS: Scott Matthews, CEC
- 14 Staff. My two favorite ones are improved
- productivity, both in terms of especially
- 16 classroom learning abilities with these energy
- 17 efficiency techniques. And in businesses, in
- sales.
- 19 And then the second one is the ability
- for use energy efficiency so consumers can control
- their own energy bills.
- 22 FACILITATOR MANCARTI: Remember, you can
- 23 ask clarifying questions of one another about what
- any of these ideas might mean. Yes?
- 25 MR. TUVELL: I'm Ray Tuvell with the

1 Energy Commission Staff. Can I suggest that these

- 2 are hypotheses instead of actual benefits? And
- 3 the reason for that is I believe that in many
- 4 cases these are things that people feel and in
- 5 their heart may believe, but the dilemma in many
- 6 cases is the lack of quantification to the extent
- 7 to which is actually occurring.
- 8 FACILITATOR MANCARTI: Thank you. Will.
- 9 MR. NELSON: If I could just fill out
- 10 the discussion I had previously. It's not to put
- anything off, but again with respect to the
- 12 reduced energy cost issue. And on 2D, talks about
- 13 the creation of equity.
- 14 It must be recognized if we're truly
- 15 successful on a major scale level in introducing
- 16 energy efficiency into markets, in very regulated
- 17 areas of cost and pricing, for instance,
- 18 electricity markets, which still tend to be highly
- 19 regulated, if one sector reduces its contribution
- to the ratebase, that's obviously going to have
- effects on the rate design, and probably push up
- costs, at least in the mid-term, for other
- 23 sectors.
- 24 So I just wanted to give another
- 25 illustration that simply reducing costs on a price

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level concept is not correct.
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- 2 I wanted to echo -- this is along the
- 3 lines of what Mike Messenger said, but it's a
- 4 little -- it's an interpretation of it. He said
- 5 stimulates innovation and services market. I
- 6 would be even more specific in saying that
- 7 innovations in energy efficiency will stimulate
- 8 innovations in energy quality. The quality,
- 9 literally the quality of the current that's
- 10 delivered to the customer.
- 11 They will become more aware of it, and
- 12 the producers of the current and the distributors
- of the current are going to be delivering that in
- 14 a higher quality fashion in the future.
- 15 FACILITATOR MANCARTI: Great. Thanks,
- 16 Will.
- 17 ASSOCIATE MEMBER PERNELL: Let me jump
- in for a second --
- 19 FACILITATOR MANCARTI: Sure,
- 20 Commissioner.
- 21 ASSOCIATE MEMBER PERNELL: -- and ask a
- 22 question on this. Clearly, at least in my mind,
- 23 reduce energy costs of electric and gas is a
- 24 benefit. And you're saying that it's not. At
- least what I'm hearing you say is that's not that

- 1 much of a benefit?
- 2 FACILITATOR MANCARTI: Chris.
- 3 MR. NELSON: As long as we don't confuse
- 4 costs with the price level, you're correct,
- 5 Commissioner. A reduced cost would be a benefit.
- The concept is often confused with
- 7 price, especially in ratemaking on electricity and
- 8 gas. That was the point I was trying to
- 9 emphasize.
- 10 The other point I was trying to make is
- if we're really successful with energy efficiency
- 12 services impacts in markets, there will -- it's a
- 13 more complex equation. There are some consumers
- 14 that may start absorbing higher costs. Those
- 15 costs may or may not be equitable.
- 16 Hopefully the market process, overseen
- by regulation to some extent, will make it
- 18 equitable. But we don't know that that's so.
- 19 It's a complex equation. Because we have fixed
- 20 costs.
- There's something called fixed costs,
- for instance in the electrical system. The fixed
- 23 costs, or the base costs are extremely high. If
- 24 we had real impacts on major sectors using a lot
- less energy in very short periods of time, in this

case say a five-year period is a relatively short

- 2 period of time in terms of amortizing the costs,
- 3 that may very well impact the rate design.
- 4 And without getting into a rate case or
- 5 rate theory, there are some parties that would say
- 6 that's already happened, or begun to happen with
- 7 the small commercial sector. The small commercial
- 8 energy user is tending to absorb a substantially
- 9 higher cost than say the industrial users or now
- 10 the users that are able to enter markets in an
- 11 aggregated fashion and begin to take advantage of
- these price benefits.
- 13 Some parties would say some cost
- shifting is beginning to occur down into that
- 15 segment. In the same fashion, impacts on energy
- 16 efficiency could have cost shifting implications.
- 17 FACILITATOR MANCARTI: Do you have a
- follow-up question, Commissioner?
- 19 ASSOCIATE MEMBER PERNELL: I'm still a
- 20 little bit -- I'm not understanding what your
- 21 point is. We're just looking at benefits of
- 22 energy efficiency. And if we can reduce the cost
- of energy as it relates to energy efficiency and
- through the public good charge, I see that as a
- 25 benefit.

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                   Now, you're kind of doing a different
         spin on it, talk about rate shifting and some
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 3
        other things that I don't see that's up there.
        But I'm specifically concerned about is there a
        benefit to reducing energy, electricity and gas
        costs. Is that a benefit to the California
         consumer?
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                   FACILITATOR MANCARTI: Will, if you
         could take just a few minutes, and then it looks
 9
        like Mike and --
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11
                   MR. NELSON: Yeah, I can wind it up.
12
         I'll come back to my original point, and that was
13
        to be on point. What I think is most on point is
14
         there are costs that are not costed in, and that's
15
         the concern that I was bringing into it.
                   And in the case of energy there are a
16
         lot of externality costs that are not costed in.
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18
         So that we get what, in many parties' estimate, is
19
        extremely perverse outcomes of if you make energy
20
        very very cheap, you encourage millions of people
         to use automobiles in the L.A. Basin, which the
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So, strictly speaking, reduced costs are

economy, might be very negative.

ultimate cost effects in terms of the effect on

health, quality of life, efficiency of the general

22

23

1 a benefit. The concern is the external costs are

- 2 not being factored into the equation. And if we
- 3 get a narrow equation we might end up with a
- 4 perverse outcome where the costs are actually
- 5 higher.
- 6 FACILITATOR MANCARTI: Thanks, Will.
- 7 Could you pass -- we need a mike at Mike.
- 8 MR. PARTI: I'm Michael Parti. I think
- 9 Will is bringing up a very interesting point.
- 10 He's stressing, I believe his point is that he's
- 11 stressing the fact that there may be trade-offs
- 12 among some of these goals.
- 13 Just because we have a lot of goals
- doesn't mean when you work toward one you're
- 15 necessarily working toward the others. And so if
- 16 we think of a low price as a very nice thing, and
- 17 certainly most of us would rather pay a low price
- 18 than a high price, at the same time we would
- 19 probably rather live in less polluted communities
- 20 rather than more polluted communities.
- 21 And so I think what we should say is in
- this case yes, it's fine to have low prices. But
- as we go through the list of benefits, we may want
- to also worry about which ones may compete with
- 25 each other. For which ones do we have to worry

- 1 about the trade-off problem.
- 2 FACILITATOR MANCARTI: Thank you, Mike.
- 3 Do you have any follow-up? Sy, did you have a
- 4 follow-up?
- 5 MR. GOLDSTONE: Yes. I'm in agreement
- 6 with the comments by Will and Mike. The word
- 7 sometimes used to reflect that is called societal
- 8 costs, to make sure that we're including all these
- 9 other costs that I think Will and Mike have both
- 10 mentioned.
- 11 The other point I wanted to make was I
- 12 agree with the benefit that Mike was sitting next
- to me made earlier, but he didn't get up there, so
- 14 I'll just repeat it. It's the facilitate the
- transition to a sustainable energy economy point.
- 16 FACILITATOR MANCARTI: Great.
- 17 MR. GOLDSTONE: One other observation,
- since I think we're talking about public purpose
- 19 benefits, and --
- 20 FACILITATOR MANCARTI: Correct.
- 21 MR. GOLDSTONE: -- I think as Chris
- 22 pointed out, especially concern would be health
- and economic benefits, sound like they're maybe
- 24 private purpose benefits, so I think we need to be
- 25 sure to say that they're public benefits to the

1 extent that they're not otherwise achievable

- 2 without this public good charge program. Just to
- 3 clarify that.
- 4 FACILITATOR MANCARTI: Okay. Thanks.
- 5 We have about five minutes remaining in this idea
- 6 generation and exploration around the benefits.
- 7 So, is there some other ideas that you want.
- 8 Could you identify yourself, please?
- 9 MS. AASLETTEN: I'm Ellen Aasletten with
- 10 the Department of Education. And past energy
- 11 conservation programs have resulted in impacts on
- other building systems like the indoor air quality
- and that kind of thing.
- 14 And I would like to see anything else
- that we do in this program to emphasize that we're
- not to take away ventilation as a means of saving
- moneys because it impacts on the air that the
- children, especially in schools, breathe.
- 19 FACILITATOR MANCARTI: Okay, great.
- We've got it noted, thanks, Ellen. Other ideas
- 21 around benefits that would be derived from the
- 22 program? David.
- 23 MR. ABELSON: The only other one that I
- 24 would add is a very soft squishy idea of what's
- 25 called sometimes intergenerational equity or

1 fairness. It basically goes to the idea that with

- 2 nonrenewable resources if we use it now, then next
- 3 generation simply doesn't have it.
- 4 And energy efficiency, to the extent
- 5 that it applies to nonrenewables, obviously
- 6 preserves those for the next generation's use for
- 7 whatever purpose.
- 8 FACILITATOR MANCARTI: Great. Right
- 9 behind you. Will, do you have some benefits to
- 10 put on the chart?
- MR. NELSON: Yes.
- 12 FACILITATOR MANCARTI: Okay. Maggie,
- 13 could you -- we need the formal recording, thanks.
- And then we'll go to Mike.
- 15 MR. NELSON: Energy conservation in the
- 16 past did produce perverse outcomes in the
- 17 ventilation problems in the building problems. I
- 18 think it's fair to say that the current state of
- 19 energy efficiency programs are driving a better
- 20 building science. So better building science is a
- 21 benefit at this point of energy efficiency
- 22 programs.
- 23 FACILITATOR MANCARTI: Thank you, Will.
- 24 Mike.
- MR. MESSENGER: I'm just asking a

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1 clarification question. I've looked through all
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- 2 of these and I understand all of them except for
- 3 one. But I'm not sure if there's an author of
- 4 this one. It's number D, called creating equity
- 5 among citizens and ratepayers.
- 6 Equity, to me, means a wide variety of
- 7 things. And so I'd encourage whoever wrote that
- 8 one up to try to give an example, maybe, or talk
- 9 about what equity means in this context.
- 10 FACILITATOR MANCARTI: It's not in the
- 11 list that this group is generating. It's just a
- 12 sample.
- 13 MR. MESSENGER: All right, then never
- 14 mind.
- 15 FACILITATOR MANCARTI: Mike, did you
- 16 have a thought --
- 17 MR. RUFO: Just a follow-up. That item
- 18 D was kind of bothering me a little bit, too, as
- just not necessarily a benefit, but a goal of the
- 20 execution of a program or strategy to achieve a
- 21 benefit.
- 22 FACILITATOR MANCARTI: And that's where
- 23 we're going next is to talk about goals. So let
- 24 me do a last call for benefits on this listing?
- 25 Kae.

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1 MS. LEWIS: I just wanted to respond a
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- 2 little bit to what Mike Messenger said. One
- 3 possible equity benefit could be in economic
- development. Supporting economic activity in
- 5 under-served, under-developed areas.
- I was actually going to deal with that
- 7 in the goal, but I think that could help clarify
- 8 that particular benefit.
- 9 FACILITATOR MANCARTI: Okay, great,
- thank you. Any final ideas on benefits?
- 11 All right, ready to move to goals?
- 12 Bruce. Bruce is pondering whether he should put
- something on the list, additional items.
- 14 MR. CENICEROS: I was just looking to
- see where two things are represented. Overall
- 16 environmental quality. There was something in
- there about global warming. Is that missing from
- 18 the list?
- 19 FACILITATOR MANCARTI: It's the third
- item down.
- MR. CENICEROS: Environmental quality.
- 22 FACILITATOR MANCARTI: Insurance policy
- 23 against global --
- MR. CENICEROS: Right, right.
- 25 FACILITATOR MANCARTI: -- changes.

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1 MR. CENICEROS: Okay, I would add
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- 2 environmental quality and I'd also add enhanced
- quality of life for California citizens, which
- 4 goes beyond just environmental quality. There are
- 5 quality of life issues there in terms of
- 6 comfortable environments in buildings and as well
- 7 as those that flow from things like improved
- 8 economy and creation of jobs and the other
- 9 benefits that flow from energy efficiency. So
- 10 I'll just say it generally like that.
- 11 FACILITATOR MANCARTI: Okay, great.
- 12 Looks like -- oh, Mike.
- 13 MR. RUFO: Okay, just to finish it up
- and be maybe more explicit. Successful
- 15 internalization of environmental externalities and
- 16 other hidden costs.
- 17 FACILITATOR MANCARTI: Okay, we're going
- 18 to take a moment for that.
- 19 All right. What we're going to do now
- is to post the benefits on that wall, and move to
- a discussion on goals, to bring it down to the
- 22 next level.
- So as we move some of the sheets around,
- on page 2 in your handout is sort of the next box
- 25 beneath the over-arching goal is what we're going

1 to focus on now. And that has to do with more

- 2 specific goal identification.
- 3 So to capture these benefits that you've
- 4 listed up here, and there probably are some
- 5 additional ones on the list, the PGC program needs
- 6 to have goals that will guide the implementation
- of the program. And that is to give direction for
- 8 the program design, et cetera.
- 9 So that's the level at which we're going
- 10 to talk now. We've got a couple of examples of
- 11 what might be the type of information that you
- would like to generate in this conversation, in
- 13 this discussion.
- 14 Here's two different examples for you.
- 15 The first is to reduce environmental impacts of
- siting new power plants by reducing California's
- 17 20/20 peak electrical demand by X megawatts.
- 18 So that may be the level of specificity
- 19 that you would like to share today. Great.
- 20 Another way of looking at the level of
- 21 specificity around goal identification would be a
- 22 customer friendly environment in which customers
- can readily obtain and process trustworthy
- 24 information or professional services that allow
- 25 them to compare the prices and energy efficiency

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1 qualities of different services and products.
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- 2 That's another way of looking at the
- 3 goals that we would hope that you would share with
- 4 us today.
- 5 Okay. So what I'd like to do is begin
- 6 the conversation by asking you what do you think
- 7 are the goals that this program should be. And as
- 8 you share what you think those goals should be, if
- 9 you could link them back to a benefit.
- You could say, this is a goal and it's
- going to have this kind of benefit. That would
- 12 help the thinking process in developing the
- program. Because we're trying to link the
- benefits and the goals.
- So who would like to start out? Rich.
- 16 MR. FERGUSON: I guess I'm not sure I
- 17 understand this process. I mean as I understand,
- 18 the goal of this program is to minimize electrical
- 19 loads. That's the goal. And at least cost, or
- with the funds available.
- 21 And everything else is a question about
- 22 how do you do that. Or what the benefits are of
- doing that.
- 24 But I quess I don't understand that
- there's any other goal here.

1	FACILITATOR	MANCARTI:	Okav.	Kae

- 2 MS. LEWIS: What we're trying to do is
- 3 to get more specificity to that in terms of
- 4 capturing specific benefits.
- 5 So while that's very -- and this is kind
- of what we talked about earlier in having an over-
- arching goal of energy efficiency. But, we'd like
- 8 to get some more specific goals that actually
- 9 capture some of these benefits.
- 10 Because we can have very different goals
- 11 capturing different benefits that we've listed
- 12 here around the room. And the examples give an
- idea of how different those specific goals can be.
- 14 FACILITATOR MANCARTI: Okay. We've got
- a couple of hands up. Ellen, and then Mike and
- 16 Will.
- 17 MS. AASLETTEN: This is Ellen Aasletten
- again. It seems to me one of the things we need
- to do is develop programs that are easily
- understood by the public and can be, you know,
- 21 energy savings or whatever we do has to be done in
- tiny increments, because we can't do it in big
- lumps.
- You know, we can turn out the lights,
- but we can't get rid of the lights.

1 FACILITATOR MANCARTI: Okay, thanks,

- 2 Ellen. Mike, and then Rich.
- MR. PARTI: Yes, I'm Michael Parti. I
- 4 think one of the reasons it's important to say
- 5 more than just that we need to reduce energy
- 6 consumption, is that at some point somebody's
- 7 going to have to start worrying about the budgets
- 8 that are going to be spent on these programs.
- 9 And if you want to establish some kind
- 10 of connection between a reasonable size of a
- 11 budget and the ultimate effect, I think you have
- to say something more than a general statement
- about how we will reduce energy consumption by a
- 14 little bit.
- 15 I think it helps if we can have an idea
- of what exact goals we're purchasing when we spend
- the money on these programs.
- 18 PRESIDING MEMBER LAURIE: And I think
- 19 that's a critical element of this portion of the
- 20 report that's going to be prepared. That is some
- 21 day, whether it's a continuation of the current
- 22 program or some different program, decisions will
- have to be made about expenditures of x number of
- dollars.
- 25 And that expenditure better we based

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1 upon some criteria. So what we're asking is
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- what's the criteria. What are we seeking to
- 3 accomplish by expenditure of these dollars.
- And so if you were the decision-maker,
- 5 what are you looking for for that criteria?
- 6 FACILITATOR MANCARTI: Okay. We've got
- Will and then Rich and then Peter.
- 8 MR. NELSON: If I could give all my sub-
- 9 goals at once, I have two related and then one
- 10 other one.
- 11 Conserve what is valuable in the
- 12 existing Public Utility Commission oversighted
- 13 programs. There's been a very large investment
- 14 reaching out into the billions of dollars into
- 15 these programs. There needs to be a very careful
- 16 retention of what is valuable in those programs.
- 17 A related goal to this is well thought
- 18 out coordination between the two Commissions, the
- 19 Utility Commission and Energy Commission
- 20 functions. This is not an either/or endeavor; it
- is a both/and endeavor. That's on an
- 22 institutional level.
- I would probably put that up as my
- number one sub-goal.
- 25 Lastly, in another area, there might be

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some contention or misunderstanding about this,
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- but the electrical system is based on a diversity
- 3 of energy sources, renewable as well as other
- 4 approaches. Energy efficiency, in many ways, does
- 5 feed into that.
- A goal of the energy efficiency program,
- 7 and more than peripheral, should be to support
- 8 diversity of energy sources. That's not meant in
- 9 the sense of just strictly renewable sources, but
- 10 support diversity of energy sources. The more
- 11 diversity we have, the more reliability we have,
- the more resiliency we have in our systems.
- 13 FACILITATOR MANCARTI: Okay, thank you,
- 14 Will. Rich Ferguson.
- MR. FERGUSON: I guess the problem I
- 16 have with it is that you're starting to talk about
- various assumptions, about the best way to
- 18 minimize loads. I mean, and perhaps public
- 19 education is the way to do that. I don't know if
- that's a cost effective way or not.
- 21 But when you get down to that level of
- detail you're assuming that that's the best way to
- do it, and it may be, but it's certainly not a
- 24 goal in itself. The goal is to minimize loads.
- 25 And the question is how's the best way to go about

- 1 that.
- 2 And, you know, so maybe we shouldn't
- 3 call this goals. Maybe we should, you know, start
- 4 talking about -- I mean maybe we should call this
- 5 strategies to reach the goal or something. It
- 6 would make more sense to me.
- 7 FACILITATOR MANCARTI: Okay.
- 8 MR. FERGUSON: But, you know, from here
- 9 on out what we're talking about is ways to reach
- 10 the goal. Not the goal, itself, as near as I can
- 11 see.
- 12 FACILITATOR MANCARTI: Mike, Peter,
- 13 Helen and Sy. I think Mike, you're next. Too
- 14 many Mikes today.
- MR. MESSENGER: I think we might want to
- 16 spend a little bit of time trying to be a little
- bit clearer about goal number one in terms of
- 18 whether or not it has that time dimension to it.
- 19 Because it's not yet clear to me whether we're
- 20 talking about minimizing electrical use at anytime
- of the year; or minimizing electrical use at times
- of the year when electricity is most expensive.
- 23 So do you want to say peak versus annual
- or I'm not really sure what the right words are,
- 25 but I think we need to clarify that at some point

- 1 in this discussion.
- 2 The second thing is I want to agree with
- Rich that we're talking about different strategies
- 4 now. Once we get below goal number one, we're
- 5 talking about different strategies of getting
- 6 there.
- 7 And I think it's important to list them
- 8 nevertheless because we have to lay out what our
- 9 assumptions are. So I'm going to put one of the
- 10 more controversial assumptions up so -- talking
- 11 about this -- the PUC assumption is that we should
- 12 strive to maximize the amount of energy efficiency
- 13 services provided by private market actors, and
- 14 implicit in that is get anybody from the public
- sector out of that process to the maximum extent
- possible.
- 17 FACILITATOR MANCARTI: Okay, so we'll
- 18 just put assumption up here, instead of -- thank
- 19 you, Mike.
- We've got Peter, Ellen, Sy and then
- Mike. How's that? And then Chris.
- 22 MR. MILLER: Okay, here's my list of
- ways to measure, quantify and report goals.
- 24 Specific objectives.
- 25 Megawatts saved, megawatt hours saved,

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1 therms saved, pounds of criteria pollutants
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- 2 avoided including CO2, leveraged private dollars,
- 3 and other what's called indirect or additional
- 4 benefits. Productivity improvements, improved
- 5 test scores for kids, industry in-state
- 6 development, economic development, jobs created,
- 7 all those kind of indirect benefits are important
- 8 ancillary goals and benefits.
- 9 FACILITATOR MANCARTI: Okay.
- MR. MILLER: That's my list.
- 11 FACILITATOR MANCARTI: All right.
- 12 Great. Ellen.
- 13 MS. AASLETTEN: I would hope that any
- 14 program developed would include incentives to have
- 15 energy savings and efficiencies put into
- 16 facilities up front, because often you have a
- budget, there are things that you should do and
- 18 would do, but you can get another classroom in a
- 19 school if you don't do that.
- 20 And so we need some kind of incentives
- for long-term goals. And it has to be up front,
- 22 especially in developer buildings and in schools
- where the budget is so terribly terribly limited.
- 24 FACILITATOR MANCARTI: Thank you, Ellen.
- 25 Sy, and then Mike.

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MR. RUFO: He just said that because I'm
       a quest. I actually wanted to move my benefit
2
       statement to the goal because I erred when I
       stated it as a benefit, the internalization of
       externalities, hidden costs. And I wanted to move
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- it over to a goal. And do so because I think that
- ultimately that's going to be a test that we're
- 8 going to have to pass.

- Because as we all recall there were some 9 10 pretty heavy assaults on energy efficiency 11 programs in the late '80s. There always have been, from folks who have a particular free market 12 13 ideology. And I think it's incumbent upon folks 14 in this field to be able to show that there are
- 15 externalities and there are hidden costs and the
- free market is not functioning, and that 16
- ultimately is the justification for public 17
- intervention, just as it is for having our food 18
- labeled. 19
- 20 So I think that's an important high-
- 21 level goal that we do that successfully. That's
- 22 just about parallel with minimization of the
- 23 electrical use, because whether one agrees with it
- or not, a free market ideology drives a lot of 24
- 25 politics and policymaking in this country. And

1 unless you can show that it is not effective, then

- 2 you have a problem.
- FACILITATOR MANCARTI: Thank you. Sy.
- 4 MR. GOLDSTONE: I pass.
- 5 FACILITATOR MANCARTI: You pass, okay.
- 6 Chris.
- 7 MR. CHOUTEAU: Yes, just to get back to
- 8 Commissioner Pernell's question, I think it was a
- 9 fair question, which is sort of a how much -- it
- 10 wasn't really phrased this way, but how much is
- enough, or what the right goal should be.
- 12 And I agree with Rich and Mike Messenger
- 13 that this really is beginning to be a list of
- 14 strategies, and actually we could go on. It would
- become a program planning session.
- 16 I look around the room and realize that
- neither I nor anyone else I can see, other than
- the person sitting next to me, is a program
- 19 manager. And so, you know, there's probably a
- 20 point at which, you know, our listing of things
- 21 would probably be less effective than some other
- folks who aren't here.
- 23 But, from the overall standpoint, Rich
- is absolutely right. You know, I think we really
- want to -- the goal is very simple, and we want to

1 keep it simple. And I really like what Peter said

- 2 in number 7, that there are some very specific
- 3 things that can be measured and should be
- 4 measured.

10

always been a difficult question. And the answer
has really been that what we perceive out there is
that there are opportunities. And we are driven

But how much is enough is really -- has

- 9 to do as much as we can to incent markets, to

provide information to markets, to make equipment

- and services available to markets, to make design
- 12 techniques and to improve on the standards that
- run, that regulate the building industry and
- 14 remodeling industry.
- 15 All of these are strategies that we use
- in recognition that there is a huge opportunity
- 17 out there, without ever really defining, you know,
- how many dollars it takes to capture, you know,
- 19 the total opportunity. And, in fact, you cannot
- 20 capture the total opportunity.
- 21 So what we're left with is the less-
- than-satisfactory answer which is there is a level
- of effort that has been going on in this state,
- that people have been somewhat satisfied with.
- 25 It's been a political and administrative goal. It

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is not tied directly to, you know, the specific
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- 2 plan for achieving the total opportunity.
- FACILITATOR MANCARTI: Okay, Chris,
- 4 thanks.
- 5 MS. JENKINS: Nancy Jenkins, I manage
- 6 the Commission's buildings research program. I'd
- 7 like to suggest that one of the goals should be to
- 8 maximize the market penetration of the public
- 9 interest research results.
- 10 FACILITATOR MANCARTI: Great, thank you,
- 11 Nancy. David, and then we'll go back. And then
- 12 Sy and Will and John.
- MS. LEWIS: Can I interrupt?
- 14 FACILITATOR MANCARTI: Kae.
- MS. LEWIS: It would be helpful if when
- 16 stating a goal if you could link it back to a
- 17 benefit that this group has already identified. I
- think that does try to keep the level at which
- we're dealing more on a goal level, and slip less
- into the strategy level.
- 21 Although, of course, there's a linkage
- 22 between the two. And that's one reason why we
- wanted to have this exercise, is we'd like to see
- our goals become more operational. So that's why
- 25 we wanted to get them down to a more specific

- 1 level.
- 2 So we are going to cross a little into
- 3 the, you know, the threshold between the goal and
- 4 the strategy. But if you can link it back to a
- benefit, think in terms of if we fulfill this goal
- 6 what benefit would we have been capturing, or what
- 7 benefits. I think that will help the discussion.
- 8 FACILITATOR MANCARTI: Thanks. Who has
- 9 the mike? Okay, you've got the control, go.
- 10 MR. ABELSON: I quess one of the issues
- 11 that's running around in my brain is that all the
- 12 discussion so far seems to be focused towards the
- goal of -- the over-arching goal of energy
- 14 efficiency, per se, with its correlative benefits
- of improved air quality, et cetera.
- 16 But I believe that there are many
- 17 people, particularly at the Public Utility
- 18 Commission, and perhaps the Legislature, as well,
- who have viewed efficiency of markets, energy
- 20 markets, as being a major goal of this state. And
- that acknowledges the lack of the problem of
- 22 externalities, for example. It acknowledges
- 23 market barriers that are problems for energy
- efficiency penetrating a market.
- 25 But it sets up the premise that what we

1 ought to be using the public goods charge for is

- 2 not exclusively resource acquisition, if I can use
- 3 a buzz word. But as a tool for identifying
- 4 imperfections in the market, in the energy market,
- 5 which are making it operate inefficiently,
- 6 imperfectly.
- 7 So that a specific goal of this program
- 8 might be just that. It wouldn't be the only goal,
- 9 by any means, but it would be a goal, identifying
- 10 what it is within the market that is operating
- 11 inefficiently or poorly or imperfectly. I'm not
- 12 an economist, I'm not trying to use the words
- 13 technically.
- 14 And then seeing how public moneys can be
- used, if at all, to correct or adjust or
- 16 transform, I know that's a word that is used,
- those imperfections, so that public moneys are
- 18 less needed in the long run to achieve the goal of
- 19 energy efficiency.
- 20 That's a long way of saying that market
- 21 transformation may be, at some level, a specific
- goal of this program. Market transformation to
- 23 achieve efficient markets in energy.
- 24 FACILITATOR MANCARTI: Okay, thank you.
- 25 An example, David?

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1 MR. ABELSON: I cannot, because my
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- 2 knowledge of the subject is very limited, to be
- 3 frank. I suspect that there are many people in
- 4 this room, both on the staff and in the audience,
- 5 who will have some thoughts about that.
- facilitator mancarti: So, keep that in
- 7 mind. We'll bring it up later. Yes.
- 8 MS. GRIFFIN: I'm Karen Griffin. This
- 9 is a follow-on to Mike Messenger's proposal for
- 10 specificity of what is needed. And it relates to
- 11 the goals of system adequacy and system
- 12 reliability.
- 13 I thought of two of them. One would be
- 14 800 to 1000 megawatts of summer peak savings in
- the period of 2000 to 2004. That's part of what's
- 16 critically needed in the area of 3000 to 4000
- megawatts during that period.
- 18 And a second one would be -- this is
- again for a portion of the money -- to allow DSM
- 20 participants to actually participate in the ISO
- 21 grid planning function, where they have a process
- for people to big against transmission projects
- which would otherwise be built.
- 24 FACILITATOR MANCARTI: Thank you, Karen.
- 25 Sy. And then John. And then Will.

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MR. GOLDSTONE: Well, I just wanted to
 1
        pick up on one point that Chris made awhile back
 2
        when you mentioned measurability. I was thinking
        that we shouldn't allow measurability to be part
        of our goal because we want to do something with
        the public interest program that wouldn't
        otherwise be done, and one thing that the public
 Я
         interest should have is a long view.
 9
                   Unfortunately, when we focus too much on
10
        measurability that drives us to a short view,
11
        because it's only the near-term stuff that is
12
        usually measurable. You can't measure sustainable
13
        methods because you're not going to live long
14
         enough. So you have to do some other way of
15
        holding people accountable.
16
                   I'm in favor of accountability but not
        measurability as a goal.
17
                   FACILITATOR MANCARTI: John, and then
18
19
        Will.
20
                   MR. SUGAR: A possible goal would be
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MR. SUGAR: A possible goal would be
improving productivity of energy use. And this
doesn't necessarily mean that less energy would be
used, because sometimes in making one factor more
productive it actually encourages the use of that
factor of production, even though it improves

- 1 overall productivity.
- 2 FACILITATOR MANCARTI: Will, and then
- 3 Grant.
- 4 MR. NELSON: I think -- well, maybe no
- 5 one's confused, but I think there's different
- orientations, there's different takes on the logic
- 7 on this strategy and goals. Depending on what
- 8 your orientation is, what is a goal for one person
- 9 becomes a strategy for another person.
- 10 So I want to acknowledge what Chris and
- 11 Rich are saying, but let me put the framework that
- 12 I'm operating in. If you added or substituted the
- 13 term legislative, PGC legislative goals, or these
- 14 PGC program legislative goals. That's the sense,
- 15 to no small extent, which I am, and I think
- 16 everyone, but I am on a more specific level
- 17 putting forth goals.
- 18 So I'm trying to give this context and
- 19 orientation. We're talking to the -- we want the
- 20 Commissioners -- the Commissioners must talk to
- 21 the Legislature, we want to talk to the
- 22 Legislature by means of this workshop, through the
- 23 report.
- Otherwise, to simply say a goal is, you
- know, for health care one could say good health is

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our goal. Well, that's valid and that's the valid
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- 2 over-arching goal, but that doesn't talk to a
- 3 Legislature on how to draw health financing
- 4 legislation, for instance. Just trying to give an
- 5 illustration.
- So, I'd like to just add one other
- 7 subgoal, and that's to facilitate qualified
- 8 financing.
- 9 FACILITATOR MANCARTI: Okay.
- MR. NELSON: Those three words,
- 11 facilitate qualified financing. Anything that a
- 12 program can do to provide clearance or validation
- or criteria, that a loan officer can just check a
- box and say, okay, it's qualified under our
- 15 criteria. That's one advantage.
- 16 The other advantage is potential tax
- 17 benefitted financing.
- 18 FACILITATOR MANCARTI: Thank you, Will.
- Okay, we've got Grant and then Jody.
- MR. DUHON: I'm Grant Duhon with PG&E.
- 21 I think that something I was writing down earlier
- as a goal really is truly a strategy according to
- 23 Mike Messenger's definition. But it does
- 24 specifically address the facilitation to a
- 25 sustainable economy.

1 And it also kind of addresses Will's

- 2 take on things in terms of perverse outcomes. And
- 3 that has to do with changing the structural
- 4 contractual relationships between the market
- 5 actors, so that they more accurately reflect life
- 6 cycle costing and societal costs of energy
- 7 efficient versus energy inefficient practice.
- 8 And that's something we really haven't
- 9 addressed here that I've heard directly. And,
- 10 again, that is more of a strategm than it is a
- 11 goal. But nonetheless, it's something that needs
- 12 to be looked at because it contains elements of
- being able to address many of the issues that have
- 14 been brought forth today.
- 15 FACILITATOR MANCARTI: Great, thank you.
- 16 Jody.
- MS. LONDON: We're on the same wave
- length, Grant and I, because I was going to say
- that one of the goals that I see missing here is
- 20 making the whole process easier to participate in.
- 21 Sort of streamlining the administrative
- 22 procedures, and generally reaching more customers
- through the programs.
- 24 FACILITATOR MANCARTI: Great, okay.
- 25 Peter.

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1 MR. MILLER: Trying to hark back to one
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- 2 of the benefits. I think that a goal should be
- 3 equity, in the sense that we should try and make
- 4 programs available, opportunities to participate
- 5 to as wide a range of customers as possible, and
- 6 insure that roughly speaking customer groups get
- 7 back what they're contributing to the funds.
- 8 FACILITATOR MANCARTI: Um-hum, great, so
- 9 that links back to the benefits.
- MR. MILLER: Yeah, to the benefit of
- 11 creating equity.
- 12 FACILITATOR MANCARTI: Great, thank you.
- 13 MR. MILLER: So -- don't focus all the
- 14 programs on one small group of customers. Try and
- 15 bring in as many customers as possible into the
- 16 program.
- 17 FACILITATOR MANCARTI: Great. Thank
- 18 you. Rich, and then Sy. Remember, feel free to
- 19 question and explore some of the ideas that have
- 20 come up, because we're not just about generating a
- 21 list of goals, we're about understanding each
- other and what your current thinking is in this
- 23 area.
- 24 So, if you mention strategies like Grant
- and Jody, that's fine.

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1 MR. FERGUSON: I guess it's not up there
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- 2 yet, but it was -- I thought I'd said it
- 3 initially, you not only want to maximize your load
- 4 reductions, but you want to do it at the least
- 5 cost.
- 6 FACILITATOR MANCARTI: Okay, so maximize
- 7 load reduction at least cost.
- 8 MR. FERGUSON: Right, in other words, we
- 9 only have a certain pot of money, and you want to
- 10 get the maximum bang for those bucks that you
- 11 possibly can.
- 12 FACILITATOR MANCARTI: Right. Thank
- 13 you, Rich. Sy.
- MR. GOLDSTONE: Picking up on the point
- that you made a few minutes ago, which I agree
- 16 with, is that it is somewhat similar to the
- general point made in the PUC document of March
- 18 '98, where they called for achieving well
- 19 functioning, self-sustaining markets of which, you
- 20 know, that would be an example of the kind of
- thing you would do.
- 22 And in their document they actually a
- whole list of things. I'm not going to read it
- 24 because it's so long, which I think would fall
- into that category of a well functioning market.

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1 So I'd just like to put that up there with
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- 2 reference to the PUC document. Roman II-V.
- 3 FACILITATOR MANCARTI: Okay, well
- functioning market. I'm sorry, I can't see your
- 5 name tag.
- 6 MR. McNULTY: Mark.
- 7 FACILITATOR MANCARTI: Mark. Would you
- 8 identify yourself and your organization?
- 9 MR. McNULTY: I've got two microphones
- 10 it looks like.
- 11 FACILITATOR MANCARTI: Thanks.
- MR. McNULTY: Yeah, I'm Mark McNulty
- 13 representing San Diego Gas and Electric. And when
- 14 we started out at the beginning we talked about
- 15 the over-arching goal.
- 16 I think one of the reasons it was
- 17 important that we did not include the word -- or
- that we do not include the word sustaining is
- 19 because it appears to me that this creates a
- loophole. And so when this gets put into
- legislation, somehow it creates this loophole.
- 22 And we believe that there are certain
- 23 markets that may never be transformed. One of the
- things we believe is that it's pretty unlikely
- 25 that residential customers are going to call and

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pay for audits. Maybe some, but to get relatively
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- 2 high saturations of this, however, residential
- 3 customers pay into the public goods charge, and
- 4 they should receive benefits.
- 5 So I'm kind of piggy-backing on
- 6 something that Peter said is, is that very very
- 7 small commercial customers and residential
- 8 customers may just need to get service. And
- 9 they're paying into that and they should receive
- 10 services.
- 11 And so we want to make sure that the
- 12 wording of this doesn't preclude that by saying
- 13 these things have to be transforming markets or
- 14 sustainability, or what-have-you. And that's
- 15 basically -- I think it's important to make sure
- 16 that market transformation doesn't squelch a lot
- of what's happened and what customers have
- 18 received as far as knowledge and benefits and
- 19 things like that. Thank you.
- 20 FACILITATOR MANCARTI: Okay. Sy.
- 21 MR. GOLDSTONE: Just picking up on the
- 22 last point, there are a number of things, you talk
- about the small residential customer, for example.
- 24 Like we know from studies that were done in the
- 25 '80s that there are many things we could do to

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improve the functioning of markets for small
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- 2 residential customers that are difficult to
- 3 measure, but they could have sustainable benefits.
- 4 And we haven't done that.
- 5 You know, an obvious example that we all
- 6 know about, Willet Campton comes here about once
- 7 every three years and tells us how terrible
- 8 utility bills are for purposes of helping
- 9 customers understand their energy use.
- 10 Not a single utility in all these years,
- 11 as far as I know, has ever done anything about
- that. Well, I think it's because we're too
- focused on the short-term and measurable results.
- 14 There are probably other reasons, too.
- 15 So that's the other risk, by not having
- self sustaining in the legislation, we will
- 17 continue to forego those things that really do
- 18 have sustainable benefits because, you know, they
- aren't measurable, or they don't deliver enough
- 20 megawatts in the short term that we can get out
- 21 teeth into.
- MR. McNULTY: And let me just make a
- 23 little clarification. I didn't say -- when I
- looked at sustainability I didn't necessarily mean
- that the benefits weren't sustaining. Customers

1 may retain the information from an audit for a

- 2 number of years.
- What I meant was that you're not going
- 4 to -- it's very unlikely you're going to create a
- 5 market where these private companies providing
- 6 audits to customers for fee. And so a sustainable
- 7 market in that respect where you're going to
- 8 create an industry, I think that's what I meant.
- 9 Whether there's sustainable benefits
- that people have cognitive ability to remember
- 11 things that you told them, I think, that's great.
- 12 And I think we believe that people will remember
- and that there will be sustainable benefits.
- 14 But, we don't believe there's a
- 15 sustainable industry that's going to come about in
- 16 the residential audits in dealing with small
- 17 commercial customers, as well. Small commercial
- 18 customers are even tougher to reach than
- 19 residential customers for a number of different
- 20 reasons.
- One of them that we hear from the
- 22 National Association of Energy Service Companies
- is that their credit worthiness is pretty bad.
- You may provide a service and their check bounces.
- 25 And so a lot of people don't want to work with the

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1 smallest customers.
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And relatively speaking, the owners of
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         those businesses wear many many hats. And
        worrying about $100 a month electric bill is
        minuscule on their radar screen. And so would
        they ever go out and do this on their own, would
        businesses ever provide these services? We don't
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        really think so. And we want to make sure that
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        the policies that come out of this report don't
        squelch that activity in the future. That's what
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11
         I meant, Sy.
                  FACILITATOR MANCARTI: Thank you. Mike.
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                  MR. RUFO: Yeah, Mike Rufo. I'm glad
         this point was raised. In my opinion there's a
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        real false dichotomy going on between, I think,
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        the issues that Mark's raising between market
        transformation and resource acquisition. Maybe
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        I'll follow up on that later.
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                   But, getting to Mark's specific point, I
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        think it may be true ultimately that there are
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think it may be true ultimately that there are
some markets where we are not able to create
market transformation. Do I think we know that
yet? We're not even close. I mean we don't have
a clue. We have never fielded over the last 20
years a suite of programs that were really market

1 transformation oriented. The current crop of

- 2 programs are not.
- 3 So before we put up the white flag,
- 4 which we may ultimately have to do in some
- 5 markets, let us go down with guns blazing, knowing
- 6 that we really gave it the best try, and marshaled
- 7 all of our intellectual and other resources to try
- 8 to effect these markets.
- 9 I'll leave it at that for now. There
- 10 are more specifics I may get into later.
- 11 FACILITATOR MANCARTI: What I'd like to
- do now is to do an open mike, which is to allow
- 13 the folks that haven't had a chance to talk yet,
- 14 to talk. Because you're thinking about this, I
- 15 can see that you're thinking about what's going
- on. And I'd like to give you a full opportunity
- to share your thoughts about what you've heard
- 18 your colleagues in the room say.
- So, just be ready to provide a mike to
- 20 someone who would like to just share their current
- 21 thinking that's going to help us all if we get as
- 22 many ideas out and as many perspectives as
- possible.
- 24 So this is sort of an open mike, and
- 25 we'll do about ten minutes of it. Ellen, start.

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                   MS. AASLETTEN: I've spoken before, but
         I had one other thing to say. Since I'm with the
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        Department of Education I think that one of the
         things we need to have as a goal is that we do
        have some sort of an educational program that
        would teach people to live within the environment
         as it exists.
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                   You know, it's only been 25 years or so
         that air conditioning in cars and in houses was a
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        standard attribute. Before that we knew how to
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        ventilate our houses, to cool them off at night.
        And we knew how to limit our driving so that we
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        didn't drive during the heat of the day.
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                   Maybe we need some attitudinal changes
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         and that only comes through education.
                   FACILITATOR MANCARTI: Thank you.
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                   MR. MATTHEWS: Two thoughts. One in
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         response to Mark's point and the reactions to it.
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         I think there ought to be a goal that says
         something like serve the underserved, because
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         there are some markets that are going to be very
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        difficult to transform to get the private market
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         to serve without a public subsidy of some kind.
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us who have been in the business for a long time

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And then the other one is that those of

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1 have seen the consequences of stopping and
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- 2 starting programs and major changes. So I would
- 3 adopt as a goal minimize disruption, or do-no-harm
- 4 kind of a goal of what's already ongoing.
- 5 FACILITATOR MANCARTI: Okay, here's the
- 6 opportunity, once again, for the folks that
- 7 haven't had a chance to talk, to do some
- 8 reflection.
- 9 Pardon me?
- 10 AUDIENCE PARTICIPANT: A moment of
- 11 silence.
- 12 FACILITATOR MANCARTI: A moment of
- 13 silence. Sometimes you need that to collect your
- 14 thoughts. All right, Will and then Mike, and then
- we'll go on to another question that we'd like you
- 16 to look at.
- 17 MR. NELSON: I would like to just
- 18 reflect on Mark's point. On point I agree that
- 19 sustainability should not be a confining criteria.
- That we're going to omit efforts in all other
- 21 areas. So I would also echo what Scott Matthews
- 22 said.
- Off point, though, but related to what
- 24 Mark said, because this is an area that our
- organization focuses on, I don't believe that

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1 we've even begun to explore the potential of what
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- bill presentation, bill formats, bill graphical
- 3 derivatives, the presentation to the residential
- 4 customer and the small commercial customer, what
- 5 it can do.
- 6 The bill is highly regulated territory
- 7 which the utilities protect almost like no other
- 8 area, except perhaps for the meters, themselves.
- 9 And what the distribution of the meters are. And
- 10 who owns that meter.
- 11 So, I would pose that this is an area
- 12 for very fertile customer choice, market
- development, and many market-driven opportunities.
- So, in that respect I'm in fundamental
- 15 disagreement with what he said in the residential
- 16 sector.
- 17 FACILITATOR MANCARTI: Mike and then
- 18 David.
- MR. RUFO: Yeah, I wanted to add as a
- 20 high level goal to help California citizens and
- 21 businesses improve linkages between their
- 22 environmental and in parentheses energy efficiency
- 23 related attitudes and their energy related
- behaviors and practices.
- 25 Because one thing that we find in lots

1 and lots of research that we do is, you know, the

- 2 environmental attitudes are great. It's the
- 3 taking the individual action and connecting the
- 4 everyday actions that individuals take to the
- 5 social consequences of those actions.
- 6 And I don't think -- I think programs
- 7 are afraid to address that issue, the whole issue
- 8 of helping people to do that, or raising more
- 9 suasion in trying to link these big picture;
- 10 issues ever since Jimmy Carter, there's a real
- 11 aversion to trying to do something.
- 12 Almost like you look at the anti-smoking
- 13 campaign that California's been running. What
- 14 would be the effect of some of those types of
- programs if we ran -- there's a real fear in
- 16 trying those, because they're very public. And
- 17 you put out a public program like that, that does
- 18 use mass media. If you fail, there's a reason to
- 19 fear the consequences.
- But, again, that doesn't mean that we
- 21 shouldn't look at those things at some point as a
- 22 means to try to address some of these gaps between
- 23 attitudes and behaviors.
- 24 FACILITATOR MANCARTI: Thank you.
- 25 David.

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1 MR. ABELSON: Yeah, I just wanted to
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- 2 correct actually a point that's attributed to
- 3 something I said under number 13. I was
- 4 definitely interested in identifying where the
- 5 markets are or are not operating well. I think
- 6 that should be a critical objective or goal of
- 7 this program. And to try to figure out whether
- 8 public dollars can be used to correct those
- 9 problems.
- 10 But, the last clause is a
- 11 misunderstanding of what I said. I don't
- 12 presuppose that public dollars as a result go down
- 13 at the end of this at all. They may go up. It
- may turn out that for the various reasons the
- parties are saying, that markets are simply
- 16 sufficiently flawed that the public benefit cannot
- 17 be captured without active public intervention on
- 18 a continuing basis.
- 19 On the other hand, it may turn out
- 20 markets can be corrected and the level of public
- dollars may be able to go down.
- 22 So I just didn't want to be listed as
- 23 saying that the public dollars must go down at the
- end of the program.
- 25 FACILITATOR MANCARTI: Okay, great,

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thanks. Ellen, and then we'll move on to our
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- final question before lunch.
- 3 MS. AASLETTEN: This is just sort of a
- 4 general observation. I would hope that anything
- 5 that this group does doesn't do it in isolation.
- 6 Energy use is very much closely related to other
- 7 societal needs. And we need to improve security
- 8 so people leave their windows open and things like
- 9 that. We need to start thinking in terms of how
- 10 this interrelates with the rest of the world.
- 11 FACILITATOR MANCARTI: Okay, all right.
- 12 Let's move on to our final -- oh, I'm sorry,
- 13 Patricia. I didn't see your hand.
- MS. CASSERES: My name is Patricia
- 15 Casseres, and I work in power quality with Science
- 16 Applications International.
- I just wanted some piggy-back on
- 18 something that Ellen said about education. I
- 19 think I'd like to tie that to the benefit that we
- 20 talked about in terms of intergenerational
- 21 benefits.
- 22 At the time that we talked about that we
- 23 were just talking about leaving energy so that --
- or leaving resources so that future generations
- 25 will have them. And I'd like to pose the idea

1	that part of what we leave the generation is a
2	philosophy so that when we talk about item number
3	26 in the goals, that that education program is
4	taken to the schools so that we are making it part
5	of the course work that we're teaching the kids in
6	terms of, you know, the benefits and what our
7	natural resources are, and how to conserve them,
8	so that it is institutionalized in that way.

- FACILITATOR MANCARTI: Thank you,
- Patricia. 10

- 11 The final question before our lunch break that we want some of your thinking on is 12 13 your understanding or your perception of which of 14 the goals, of the potential goals here, are in 15 conflict with one another. Do you want to start,
- 16 David?
- MR. ABELSON: Yeah. The one that I 17 immediately saw as being in conflict was this idea 18 19 of equitably disbursing the resources to rate 20 classes and maximizing the benefit of the program.
- 21 Self-evidently that may or may not be 22 possible. Your big savings may be in the industrial sector. And yet if you take a third of 23 the money and give it to residential, then you 24 25 haven't -- you've achieved equity between rate

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1 classes, but you haven't necessarily maximized
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- 2 your benefits.
- 3 FACILITATOR MANCARTI: Which of the two
- 4 numbers?
- 5 MR. ABELSON: I'm sorry, I didn't look
- 6 at the numbers.
- 7 FACILITATOR MANCARTI: You're starting
- 8 to mumble a little bit, so could you just
- 9 reiterate that very quickly for --
- 10 MR. ABELSON: I think trying to
- 11 distribute the program equitably between rate
- 12 classes, people are paying in, may not produce the
- 13 maximum bang for the buck in terms of energy
- 14 efficiency.
- 15 FACILITATOR MANCARTI: Okay. Peter, do
- 16 you have some ideas on which ones might be
- 17 conflicting?
- 18 MR. MILLER: I guess I'd try and answer
- 19 the question in a different way, which is this is
- a big public program, and like every other big
- 21 public program there are multiple goals.
- 22 And you can't focus on one to the
- exclusion of others. You've got to satisfy
- 24 multiple objectives. And that naturally means a
- compromise for any of them.

1 So they're not necessarily in conflict,

- it's just it's a multiple objective equation.
- 3 You've got to satisfy a variety of political,
- 4 technical and other goals.
- 5 FACILITATOR MANCARTI: Okay. Mike, and
- 6 then Sy.
- 7 MR. PARTI: I'm Michael Parti. I think
- 8 that what we need to keep in mind when we have
- 9 multiple goals like this is that we don't really
- 10 know what the trade-offs are at this point,
- 11 because we don't really have a well specified
- model that describes the relationship between any
- of the programs and any of the goals. So in the
- 14 absence of that it's pretty hard to talk about
- what the tradeoffs are.
- 16 But, there probably are going to be some
- 17 tradeoffs that we will observe. We'll see that
- 18 probably when we actually design these programs
- 19 some of them will work well for some things, and
- some of them will work well for other things.
- 21 And at that point we'll probably have to
- have a way of deciding which kinds of goals are
- more important. So, what we do need to add to the
- 24 discussion at some point is how we're going to go
- about resolving conflicts among the goals. Do we

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1 put everything in dollar terms? Does some brave
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- 2 volunteer come to the table and say well, the
- 3 dollar benefit of reducing this much pollution is
- 4 this much? Or do we have some other kind of
- 5 weighting scheme that we use instead?
- 6 We need to come up with some kind of
- 7 solution to that problem, or we won't be able to
- 8 resolve any conflicts among goals.
- 9 FACILITATOR MANCARTI: Thanks, Mike.
- 10 Sy, and then Chris, did you indicate that you
- 11 wanted to speak?
- 12 MR. GOLDSTONE: Actually, picking up a
- 13 little on that point, Mike, let's look at goal 22
- for example, maximize load reduction at least
- 15 cost.
- I think it's a good goal, but I might
- 17 argue that the way we would do this is by having a
- 18 sustainable effect, because just a little
- 19 reduction that is sustainable over a long period
- of time will easily swamp a much bigger short-
- 21 term. But it's not nearly as measurable.
- 22 So there is no way of quantitatively, I
- 23 think, resolving that. So there is the question
- of how -- and I think there's some real conflicts.
- I think some people really don't believe the low

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1 reduction occurs until you can really measure it.
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- 2 Others might believe otherwise.
- 4 think there's an easy way to resolving that
- 5 conflict, but I think that's one of the challenges
- 6 we have.
- 7 FACILITATOR MANCARTI: Great, thanks.
- 8 We've got Chris and then we've got Rich and then
- 9 Mike again.
- 10 MR. CHOUTEAU: Thinking about these in
- 11 terms of strategies, it's not so important in
- 12 terms of what conflicts there are between them,
- 13 but as you said, how do you decide which strategy
- to follow or give priority to.
- 15 And I think if you look at it that way
- 16 it's simply a planning issue of where are the
- opportunities, and what are the strategies most
- 18 likely to capture the opportunities.
- 19 And there are some of these which may
- 20 have higher value than just the energy efficiency
- 21 they deliver. If you look at the concept of
- 22 equity, there may be a reason for this Commission
- or the Public Utility Commission or the
- 24 Legislature to decide that equity is an important
- goal. It certainly has been a goal in the past.

1 That has a value as a strategy in terms

- 2 of furthering energy efficiency. But it may have
- 3 a higher priority for other reasons.
- 4 So it might be important for the
- 5 Commission to take into account when you look at
- 6 these strategies, are there some of these
- 7 strategies which have a priority that go beyond
- 8 the original goal.
- 9 Because the original goal is very
- 10 simple, and that's the achievement of energy
- 11 efficiency, as was stated earlier.
- 12 FACILITATOR MANCARTI: Great, thank you,
- 13 Chris. Rich and then Mike.
- 14 MR. FERGUSON: This is sort of picking
- up where I thought Chris was going to go. I think
- 16 what we've got are various strategies to reach the
- 17 goal, and there are very definitely conflicts, or
- 18 potential conflicts between those.
- 19 Because in a lot of senses we don't
- 20 know, for example, you know, these various other
- 21 subsidiary goals which may be required
- 22 politically, or be cool things to do. But may
- very well be in conflict with least cost load
- 24 reductions.
- 25 But I think those are conflicts in the

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1 strategies, not in the goals.
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- 2 FACILITATOR MANCARTI: Okay. Mike and
- 3 then Sy.
- 4 MR. PARTI: This is Michael Parti. I
- 5 would like to comment on Sy's point having to do
- 6 with measurability. I think that as far as the
- 7 goals go we really do need to concentrate on
- 8 things that are measurable.
- 9 We need to know at least whether we
- 10 think they're going to go up or down as a result
- of a particular policy. And some of them may have
- 12 a natural metric, others might not. But we need
- to be able to say this is going to go up by so
- much, as a result of this policy.
- 15 And furthermore, getting back to this
- 16 trade-off idea, I think the important thing is
- 17 that for each goal we need to be able to say I'm
- 18 willing to give up this much of this goal in order
- 19 to buy some of that other goal. So I'm willing to
- give us this much pollution in order to buy, I
- 21 don't know, something else that would conflict
- 22 with pollution, let's say. Some lower cost thing
- or something like that.
- 24 FACILITATOR MANCARTI: Thank you. Sy.
- 25 MR. GOLDSTONE: Yeah, I think I disagree

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with Mike on that point, but I'm not prepared to
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- discuss it till I talk to Mike more.
- 3 But I was going to make a comment on
- 4 Chris' point about there are other reasons that
- 5 are outside energy efficiency that the legislators
- 6 may have, and I think that's absolutely right on.
- 7 And I think that this is probably one of the
- 8 reasons why there are people who prefer something
- 9 called the market transformation approach.
- 10 Because they see that as consistent with some of
- 11 the nonenergy related values that attach to the
- 12 operation of a free market. More intelligent
- 13 consumer choice, stuff like that.
- 14 So that, to me, is an important point.
- 15 I agree with Chris on it. And we should keep it
- in mind.
- 17 FACILITATOR MANCARTI: Okay, any other
- 18 comments on conflicting goals?
- MR. ALVAREZ: I guess it's not a
- 20 conflict, but I guess the issue I see is trying to
- 21 reach, you know, this issue of this -- I mean
- there are things that you are going to do that are
- 23 market-related. I think you can put those things
- in one category.
- 25 And then the other category you put

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things that are just social welfare functions.
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- 2 And you're doing them for a social purpose. And
- 3 quit trying to mix the two.
- 4 You know, if you could sort those things
- 5 out I think you're making progress. But it's hard
- for me to kind of figure out how some of these
- 7 things, you know, get done simultaneously when
- 8 they're really social welfare activities, and some
- 9 are market-based activities.
- 10 FACILITATOR MANCARTI: Good, great.
- 11 Okay.
- MR. ABELSON: Manuel, from your
- 13 perspective, and I don't know whether this is on
- 14 behalf of Edison or just your personal
- 15 perspective, either way is fine, would you believe
- 16 that the energy efficiency program, as it moves
- forward after the year 2001, should, in fact,
- 18 attempt to do some of both things? What you
- 19 called social welfare functions and perhaps it's
- fair to label them market-transformation
- 21 functions?
- 22 Or do you believe it should only do one?
- Or should it be doing neither? Or what's your
- 24 opinion on that?
- 25 MR. ALVAREZ: I guess I think you should

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1 do both, you just distinguish which one you're
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- 2 doing, if possible. It gets clouded, I mean I can
- 3 see the interface when you have an issue of a
- 4 market barrier or a market failure that you can
- 5 argue that it's a social welfare function, you're
- 6 trying to solve it.
- 7 But assuming you can solve that barrier
- 8 problem, then the market should be able to operate
- 9 on its own.
- 10 So, to me it's a difficulty you're going
- 11 to have from a policy perspective, is kind of
- 12 sorting that demarcation out between a social
- 13 activity and a market-based activity. And maybe
- 14 the resource acquisition and the market
- transformation as the euphemistic terms you use
- 16 for that.
- 17 FACILITATOR MANCARTI: Okay, Will.
- MR. NELSON: I think there may be --
- well, I'm quite certain there are conflicts with
- the number 2 goal, develop programs easily
- 21 understood by the public.
- Now, the intent behind that goal I
- 23 understand. And actually on another level that
- goal is one of the over-arching goals of market
- 25 transformation, which is where customers and

1 individuals approach their choices and use of the

- 2 energy knowledgeably, on their own basis.
- 3 But to separate this out, do they need
- 4 to have extensive knowledge of the programs, or
- 5 even moderate knowledge of the programs for them
- 6 to be at that point. I would say no.
- 7 And this is an important point, because
- 8 it is often a concern about, you know, these
- 9 programs being what they are in the public domain,
- 10 there needs to be access to how they're developed
- 11 and how they're implemented. And that's the job
- of public agencies.
- 13 But, I no more need to be an expert
- 14 mechanic on my car in order to be very proficient
- in operating it in many ways than do I need to
- 16 have the kinds of understanding and depth of how a
- 17 program works.
- 18 So, --
- 19 FACILITATOR MANCARTI: Right, thank you,
- 20 Will.
- MR. NELSON: Thank you.
- 22 PRESIDING MEMBER LAURIE: Ellen.
- MS. AASLETTEN: Well, since that was, I
- think, my point, what I meant was we need to have
- forms that people go down and they say, I want to

do X, Y and Z. And you give them back an easily

- 2 understood program on how they can access whatever
- 3 it is you've got. If you've got moneys to give
- 4 them, or if you've got information to give them,
- or if they've got rules to follow.
- 6 Right now most of the -- you know, I get
- 7 calls all the time from school districts asking
- 8 me, how do I get a grant to do something, to get
- 9 playgrounds done. Well, it's too hard to find out
- 10 how to do it, you know, for these people.
- 11 FACILITATOR MANCARTI: Thanks. Okay. I
- think what we might do now is -- Will?
- 13 MR. NELSON: Just briefly. This is not
- 14 argumentative at all. We're on something that's
- very very fundamental that's going on in social
- 16 programs and public programming on another level.
- 17 This concept of empowerment or choice
- and at what level it occurs, and people in the
- 19 working group, some people in the working groups,
- just for your information on these programs, had
- violent disagreement with the use of the term
- 22 program, okay.
- 23 It was a philosophical concept that they
- didn't want the services to be program driven and
- program structured, but to be structured in such a

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1 way that services present to the public -- and
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- 2 here's to support your point -- in an easily
- 3 recognizable way, so they can make a decision on
- 4 their empowerment basis, rather than a
- 5 programmatic approach.
- 6 So on one level I'm in complete support.
- 7 But on another level, this is a chasm. There's a
- 8 big divide between how public agencies and public
- 9 programs are delivered, and often this idea that
- 10 they need to expose themselves and advertise
- themselves to the public is often very self-
- serving for them to continue to do what they're
- doing.
- The classic example, and I'm not going
- 15 to pick a side either way, is vouchers and school
- 16 choice.
- 17 FACILITATOR MANCARTI: Okay, thank you,
- 18 Will.
- 19 It seems as though we have reached the
- 20 end of our conversation this morning. I thank you
- 21 for your attention. We're going to end a little
- 22 bit early.
- It's almost ten after 12 right now, so
- 24 why don't we ask you to return by 1:15, and we can
- 25 get a bit of a head start in the afternoon.

1	And I thank you for your participation
2	and look forward to the framework conversation
3	this afternoon.
4	(Whereupon at 12:10 p.m., the workshop
5	was adjourned, to reconvene at 1:15
6	p.m., this same day.)
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1	AFTERNOON SESSION
2	1:30 p.m.
3	FACILITATOR MANCARTI: Thank you. We
4	have one item to assist in the recording process
5	and that is to make sure that everyone has signed
6	in. So I'm going to start the sign-in sheet from
7	this side of the room. And if you can make sure
8	that you convey it to the next person and sign up.
9	Thanks.
10	Yes?
11	AUDIENCE SPEAKER: When we came in we
12	signed up last time, didn't need to do that? Was
13	that incorrect?
14	FACILITATOR MANCARTI: It's preferable
15	if you sign again. You mean last workshop? Yes.
16	If you sign again that would help our recorder.
17	Thank you.
18	All right, what we might start with is a
19	few comments from John Sugar about the process
20	that we are going through together. And, please.
21	MR. SUGAR: Okay. Just a process
22	comment. Normally when the Energy Commission is
23	involved in a policy report there will be a series
24	of workshops and/or hearings. And then often a

series of draft reports upon which individuals and

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1 stakeholders have an opportunity to comment.
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- Because of the truncated process that we
 are going through this time, there will be one
 draft report. We anticipate making that public at
 the beginning of November after furious writing.
 There will be a week or two for stakeholders to
 review it, get their comments together.
- There will be a workshop in mid
 November, and then the beginning of December staff

delivers the report to the Committee.

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Because this is going to be very late in
the process it makes it more difficult than usual
to incorporate comments in the final draft. And
there will be much more limited opportunity to
comment because there will be only one draft.

So please, if you have comments that you could make today, but are holding in order to have a draft on which you can -- with which you can sort of couch your comments, we far prefer to hear them today. We have much more opportunity to incorporate material, determine how it's going to affect the report if we hear today than if we do later in the process. Because the changes that we'll be able to make near the end are going to be probably somewhat more limited than we've had the

- 1 opportunity in other reports.
- 2 Thank you.
- 3 FACILITATOR MANCARTI: Thank you, John.
- 4 Mike.
- 5 MR. McNULTY: I just have another
- 6 procedural question, John. Last time at the
- 7 workshop I'd asked how we could get this
- 8 information and I signed up for the e-groups that
- 9 you'd asked me to sign up for. But I didn't get
- 10 anything yet. But I know other people that
- 11 received stuff before I signed up.
- 12 I was under the impression that once you
- 13 signed up you got everything from the docket. And
- 14 apparently that isn't the case. It's sort of like
- 15 the CBC groups, that you get everything from the
- 16 time you sign up on.
- 17 And I understand those things that are
- 18 out there, I'd like to be able to get them and I
- don't know where to find them.
- 20 The other thing I was going to point out
- 21 is that in the packet that you gave the last time
- it said here's what you do to sign up. You go
- there and it says, this page is the wrong page
- 24 now. If you do what it says, when you get there
- it says something like this website has moved, or

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this is gone, or I don't know exactly what it
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- 2 says, but I remember -- so then I had to go to the
- 3 home page and do a search, and then I found the
- 4 place.
- 5 So my question is how do I get all the
- 6 information that's been sent to you folks --
- 7 MR. SUGAR: Just one question. Are you
- 8 on the list server now?
- 9 MR. McNULTY: Correct.
- 10 MR. SUGAR: Good. We've been looking
- 11 into it. The person who's been doing it isn't
- 12 here. Maxine is out today. But let me find out
- 13 what the status of that is and we'll make sure
- 14 everyone is notified about how to get documents.
- 15 Because I know there have been discussions going
- on with our list server people.
- MR. McNULTY: Okay, good.
- MR. SUGAR: Thank you.
- 19 FACILITATOR MANCARTI: Okay, thank you.
- Just to kind of start the conversation
- off, before we jump into the framework there's
- 22 been some discussions about sort of picking up a
- 23 little bit around the conflict that we were
- 24 talking before, about potential conflicts between
- 25 goals.

1	And John actually said I'd like to have
2	some quick discussion when we return from lunch,
3	around a particular conflict issue. So, John, if
4	you could introduce that and
5	MR. SUGAR: I should have held onto
6	this. I missed some of the discussion on
7	conflicts, but one conflict that I wanted to make
8	sure came out is the potential conflict between
9	the goal of reducing energy use and pursuing
10	energy efficiency.
11	Because while efficiency often reduces
12	energy use, I don't believe it is a given that it
13	reduces energy use. In fact, in some cases energy
14	efficiency is the basis for activities which have
15	been considered to be load building by utilities.
16	And in the industrial sector, if we do
17	come up, for instance, through the PEER program,
18	with more efficient ways of using electricity to
19	accomplish processes which have previously either
20	used other fuels or haven't used energy, we could
21	end up using more energy, although total output
22	may increase.
23	And given that difference I kind of
24	wanted to get that on the record so that if there
25	was going to be discussion about it, we had an

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1 opportunity to hear it.
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- 2 FACILITATOR MANCARTI: So let's take a
 3 few minutes, maybe up to ten minutes, if folks
 4 want to provide some input in this particular
 5 process around energy efficiency and conservation.
- 6 Mike's shaking his head already.
- 7 MR. PARTI: I'm Michael Parti. I think
 8 it's a very good point because you could have a
 9 situation in which you gave one of the dreaded
 10 rebates to increase the probability that people
 11 would buy efficient air conditioners, and at the
 12 same time when you did that you might actually
 13 increase the saturation of air conditioners.

So you would end up with load building,

even at the same time you would have the average

efficiency of the appliances getting better. So

it's a real issue.

It really bring up the question of how we value the various goals. You know, you ask yourself why do you want to decrease energy consumption, what's the purpose of that. Is that worth -- let's say you would like to decrease energy consumption. Is that really worth -- is the danger of increasing energy consumption worth not having an energy efficiency program. Would it

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1 justify not having an energy efficiency program.
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- There are actually benefits even when
- 3 you are increasing energy consumption. After all,
- 4 people do get the added benefit of cooling. So
- 5 there is a social good that does come from that.
- 6 So I think this whole issue really does
- 7 point up the necessity for being able to value
- 8 across goals. So how do you decide what the
- 9 tradeoffs are across these goals?
- 10 FACILITATOR MANCARTI: Any follow-up
- 11 questions or comments? Yes?
- MR. ALVAREZ: You know the question
- about this --
- 14 FACILITATOR MANCARTI: Could you
- identify yourself, please?
- 16 MR. ALVAREZ: Manuel Alvarez.
- 17 FACILITATOR MANCARTI: Thank you.
- MR. ALVAREZ: This increase of
- 19 saturation of air conditioning, I guess it
- 20 fundamentally, from my perspective, gets to a
- 21 question should this program be asking the
- 22 question should that consumer have air
- conditioning at all.
- 24 And I'm not sure, you know, that's the
- scope of issues you want to get to. If the

1 consumer decides they want air conditioning, then

- you should provide them the most efficient air
- 3 conditioner you can.
- 4 But the bigger social question, should
- 5 they have it or not, I don't think the Commission
- 6 wants to go there. And I'm not even sure it
- 7 should go there. But I'll leave it at that.
- 8 FACILITATOR MANCARTI: Okay. Other
- 9 ideas? Peter.
- 10 MR. MILLER: Yeah, I'll take a little
- 11 stronger position. I would say I'm pretty sure
- that the Commission should not go there. I don't
- 13 think we need to be too concerned with it, either.
- 14 And there is a large body of research
- and evidence on this very issue, and in
- 16 particular, for example, on the question of air
- 17 conditioning. If you're giving someone a \$200 or
- 18 \$300 rebate, it's very very unlikely that
- that's going to be what tips them over the
- threshold of deciding to install a \$5000 air
- 21 conditioning system.
- 22 Unless they were already going to do it,
- the \$200 rebate is not going to make the
- 24 difference.
- 25 And in general that's the case for 99

1 percent of the programs and the efforts that have

- 2 been run. There's a couple of instances in which
- there's documented bounce-back or take-back, to
- 4 use one of the technical terms, in the literature
- 5 of where if you insulate someone's home they may,
- in fact, turn up their thermostat a little bit
- 7 more in the winter or turn it down in the summer,
- 8 because their bill goes down and they feel
- 9 comfortable taking some of that back.
- 10 But it's a limited phenomenon and not
- one that I think is fundamental to what we're
- 12 trying to achieve here today.
- 13 FACILITATOR MANCARTI: Okay. Will, and
- 14 then Rich.
- 15 MR. NELSON: I'd like to speak to the
- 16 same issue of the air conditioning in residences.
- 17 It is an issue and it's a good illustration of the
- 18 larger support for electric technologies issue.
- 19 And I'm glad John Sugar is putting this on the
- 20 record, that there is a tension there in the
- 21 specific support.
- 22 Where the Commission does want to go is
- should there be assessments on a technology-by-
- 24 technology or product-by-product basis if such
- tensions are substantial. Yeah. Program

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       reviewers and managers do want to go there.
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- And where the Commission wants to go is, 2. as a matter of public policy should public goods, funds, be supporting strategies that incentivize
- and grow those markets.

- That's a very different question than the more Draconian question being posed which no 8 one asked, are we going to tell the consumer that 9 they can't buy an air conditioner or not. That 10 question hasn't even been put on the table. And
- that was kind of implied, I think. 12 Just another footnote on this area,
- 13 because it is an area potentially subject to
- 14 regulation, and being addressed by public policy.
- 15 And an example of that is we could say in say
- transitional or more borderline or questionable 16
- climate zones where home developers and production 17
- 18 builders are installing air conditioning in
- 19 virtually all of the houses, because they deemed
- and determined it helps sell their houses. 20
- Public policy still might dictate at the 2.1
- same time they install time-of-use meters. And 22
- 23 the Public Utility Commission rate schedules, any
- homes built after year 2000 that have air 24
- 25 conditioning in certain climate zones must use

time-of-use meters. And that is a way of

- 2 addressing it.
- FACILITATOR MANCARTI: Great, thank you,
- 4 Will. Rich.
- 5 MR. FERGUSON: I think if this program
- 6 gets into load building you'll have an awful hard
- 7 time justifying it. It makes reliability worse,
- 8 it increases costs for all customers. There are
- 9 some private benefits to those programs, but I
- don't see any public benefits at all.
- 11 But in a larger sense I think this
- raises one of the questions that so much in the
- 13 past so much of the focus has been on sexy new
- 14 technology, which I think has been a mistake.
- I mean the problem is we've got the old
- 16 junk still around. And it would be my hope that
- the focus is on improving the existing
- infrastructure rather than building new load
- building infrastructures.
- I think this would be awfully hard to
- justify on a public goods charge to the
- 22 electricity customers.
- 23 FACILITATOR MANCARTI: Thank you, Rich.
- 24 Any final comments or thoughts on this particular
- issue that John brought up?

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                  All right, okay. Well, we're ready to
        move on into our next section which has to do with
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        program planning framework. So we're going to
        move these notes away and have Kae give some more
        material, and then we'll move back into a
        discussion.
                  MS. LEWIS: Look in your handout package
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        for the figure that looks like this. What I'm
        going to do is walk through this. Okay, does
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        everyone have one?
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                   PRESIDING MEMBER LAURIE: Kae, before
        you get into specifics, can you put this
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        discussion in context of the report? That is,
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        we're here today for a couple reasons. One, we
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        want to talk about this stuff, but the reason I'm
        here is because we have to write a report. And
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        the report says we're to do very specific things.
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                   Can you discuss the relationship between
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        the proposal that's been put out on the table by
        staff and how it relates to the report that we
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        have to write by January. Where does it fit in.
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                   MS. LEWIS: Where that fits in is --
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        will hopefully be addressed by talking about this
        framework. Because what it is is a -- the
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         concepts that we have been talking about in
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devising a planning process for programs. And we
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- 2 want our goals to be linked to that process. It's
- 3 really this planning process that has to support
- 4 the goals, it has to be designed to fulfill those
- 5 goals.
- 6 So the linkage between the discussion we
- 7 had this morning and the discussion that we're
- 8 about to have is that we have spent this morning
- 9 talking about benefits and talking about specific
- 10 goals.
- 11 What we'd like to do now is talk about a
- 12 way to achieve those goals using a particular
- 13 process.
- 14 PRESIDING MEMBER LAURIE: Kae, let me
- 15 take you off track here for a second, and I
- 16 apologize for doing that. And I may be the only
- one in the room that is insecure about that nexus.
- 18 It is staff's position that 1105, the
- 19 1105 report requires a discussion about program
- 20 process, is that right?
- MS. LEWIS: Right.
- 22 PRESIDING MEMBER LAURIE: Does anybody
- in the room disagree with that? That is, and I've
- read 1105 a bunch of times, and there's sometimes
- I think I understand what it says, sometimes I'm

- 1 not so sure.
- We are about to embark on a discussion
- of what is felt to be believed a major element of
- 4 what's going to be in the report. Does anybody
- 5 have a sense that in fact this is not required or
- a mandated element of the report?
- 7 MR. FERGUSON: In my opinion what the
- 8 Legislature is looking for is much more the
- 9 principles by which the Fund is going to be
- 10 managed, more than the procedural details.
- 11 And when I saw this what I think has
- 12 been assumed is that there is a process that is
- going to happen that looks something like this.
- 14 But to my mind that makes some assumptions about
- 15 the overall strategic way that this money is going
- to be allocated with which I'm very unhappy.
- 17 So, I don't know if we need to go here
- or not, Commissioner, I don't know the answer.
- 19 But, I think the Commission does have to recommend
- some general principles that are going to guide
- the development of the process.
- 22 And to my mind that's the discussion we
- 23 need to have first.
- MS. TEN HOPE: I just didn't catch the
- 25 last part. You said there were some assumptions

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that you're unhappy about? Was that right? I
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- 2 didn't quite get that. Assumptions in the
- 3 framework or --
- 4 MR. FERGUSON: Yeah, I think to come up
- 5 with this you had to make some assumptions about
- 6 the principles by which the money is going to be
- 7 allocated that get you to here. And I think those
- 8 are what we need to discuss first.
- 9 MS. LEWIS: Do you mean making decisions
- 10 about goals before --
- MR. FERGUSON: No.
- 12 MS. LEWIS: -- we talk about this?
- 13 MR. FERGUSON: No. As I commented at
- the last workshop, to my mind the principles
- should be that this money should be allocated on a
- 16 competitive basis, you know, competitive, least-
- 17 cost basis to the extent feasible.
- 18 And it should be market driven, you
- know, from the bottom up, so to speak, rather than
- from the top down. This is a top-down kind of
- 21 approach that I don't see is least cost based and
- 22 so on.
- So, those are the kind of global
- 24 decisions that I think you need to make before you
- get to here. And when I saw this kind of top-down

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1 approach, to my mind you had already made the
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- 2 decision that this was not going to be least-cost
- 3 market-driven kind of process.
- 4 So, -- am I making myself clear?
- 5 MS. LEWIS: I think so. But I don't
- 6 think you'll find that in this approach. Maybe
- 7 the figure somehow looks top-down, but that's not
- 8 what is intended.
- 9 MR. GOLDSTONE: I just wanted to agree
- 10 with one thing you just said. I think to some
- 11 degree, in terms of 1105, they do ask us to deal
- 12 with principles. So I think to the extent this
- 13 relates to 1105 it's about such principles as we
- shall, you know, as it says in the little three-
- 15 pager.
- 16 One of the principles would be, we're
- going to use a portfolio strategy as a means of
- 18 reducing risk. We're going to understand that
- other principles, we're going to strive to
- understand the market as a system.
- 21 Another principle, we're going to use a
- 22 pilot testing to test these ideas in the market.
- 23 We're not going to make it a process which forces
- 24 ideas from the top down without testing it in the
- 25 field; -- all principles that could be responsive,

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in my view, to what AB-1105 asks for.
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- 2 PRESIDING MEMBER LAURIE: Well, Sy, you
- 3 just stated to the extent that this discussion is
- 4 applicable to 1105. What is staff's intent
- 5 regarding use of this discussion? Is it staff's
- 6 intent that this discussion be part of the 1105
- 7 report?
- 8 MR. GOLDSTONE: As part of the request
- 9 in 1105 for principles, I would say yes.
- 10 PRESIDING MEMBER LAURIE: Okay, well,
- 11 but that doesn't answer my question. To what
- 12 extent -- let's say somebody took action today and
- said, yeah, this is the deal.
- 14 Is it intended that this be part of the
- 15 1105 report?
- 16 MR. GOLDSTONE: You mean the way the
- three-pager is worded?
- 18 PRESIDING MEMBER LAURIE: Yeah.
- MR. GOLDSTONE: Oh, I would suspect that
- this is written for this workshop, it probably
- 21 wouldn't go in verbatim to the report. We're in a
- workshop process here.
- But the purpose of discussing these
- questions is because we hope they will appear in
- 25 the final report, not necessarily worded like

- 1 this.
- 2 MR. CENICEROS: Maybe I can clarify
- 3 this, Sy. It's an excellent question you raised,
- 4 Commissioner Laurie, because the legislation AB-
- 5 1105 does not ask us to do this explicitly.
- 6 But staff felt that in order to answer
- 7 some of the questions that it does require us to
- 8 answer, such as what should the new administrative
- 9 structure look like, what should the new funding
- 10 levels be, what kind of resources will be
- 11 necessary, we have to have a very good sense of
- how we would be running these programs. How we
- would be achieving the goals and the benefits that
- we're trying to go after here.
- 15 So we laid out a framework here which if
- 16 something similar to this, for example, were to
- 17 prove out to be an effective strategy, that would
- 18 help us answer the questions of what kind of
- 19 administrators do you want to hire, what kind of
- 20 staff support do we need for those administrators,
- 21 what should be the role of government in all this
- 22 structure.
- So that's the rationale, I think, in
- talking about this at this time.
- 25 PRESIDING MEMBER LAURIE: Okay, that's

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very helpful, thank you.
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subject.

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- MR. NELSON: I would agree that this

 workshop is intended, and the transition report is

 intended to address process issues. The devil is

 in the detail, and this is a very devilish
- 7 To the extent that the Commission 8 doesn't address details, the arguments and
- 9 discussion, the legislature will be more devilish,

 10 okay.
- 11 I didn't come here today -- I don't want 12 to push this afternoon's proceeding in the 13 direction of being a slugging match over all these 14 details. However, I believe that the more the 15 Commission can provide detail in these areas to 16 the Legislature, informed detail, draw from the previous record and the previous working groups, 17 and pull together in this report some 18
- 20 Let me give you an important example.
 21 And in some ways, I don't think we can escape
 22 addressing certain details. And it may very well

recommendations, it will help the process.

- be that we need to use this afternoon as a scoping
- session. Whether it's possible or not, I don't
- 25 know. Conduct yet another session then. Not to

go into a slugging match, but to go into more

- details.
- I leave that decision for your Committee
- 4 after considering what it receives today.
- 5 But let me just bring up one example.
- 6 And that's the actual funding mechanism. The
- 7 funding mechanism is currently a required
- 8 collection and expenditure that's listed by a
- 9 dollar amount per utility.
- 10 The Utilities Commission, in
- 11 proceedings, has translated that into a rate
- 12 component. It is now a rate component. If it
- remains a rate component the implications for
- 14 process administration and management of these
- programs are very different than if it's not a
- 16 rate component, or if it's a rate component that's
- 17 put under the jurisdiction of the Energy
- 18 Commission rather than the Utilities Commission.
- 19 That's a fundamental detail that has implications
- for everything else.
- 21 And I believe the transition report
- 22 should address that detail as a for instance. I
- won't list out other major ones, but that's one
- 24 major example.
- 25 FACILITATOR MANCARTI: Perhaps we can

- 1 move on to the framework?
- 2 MS. LEWIS: What I'd like to do today is
- 3 to present this framework. It will address
- 4 principles; it will have impact on an
- 5 administrative structure, and I'll talk about that
- 6 as I go along.
- 7 There's a few people in the room here
- 8 that have helped develop this, and when I'm
- 9 finished with the presentation, all of them will
- join in answering questions. And the three people
- 11 are Sy Goldstone, Lynn Marshall and Bruce
- 12 Ceniceros.
- 13 At this point this framework is
- 14 conceptual, we're working on it. But I want to
- make it really clear that you'll see a lot of
- 16 continuity here if you compare it with the CB, the
- 17 PUC's adopted policy rules.
- In a sense we're not reinventing the
- 19 wheel. We're making refinements and trying to add
- a disciplined structure to the work that's already
- 21 been started.
- 22 What I'd like to do is just go through
- this and hold your questions, and then we'll have
- a time period at the end for clarification.
- Okay, this morning we talked about

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benefits and we talked about some specific goals.
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- 2 It's really your goals that drive your program
- design. You don't want it to be the other way
- 4 around. So that's why being as clear as possible
- on your goals is very important.
- I want to talk for just a minute about
- 7 what we're calling program styles. And we talked
- 8 about this this morning, this is resource
- 9 acquisition, technologies and sustainable market
- 10 transformation changes. We talked about these as
- 11 related to a number of different goals.
- 12 Although we want to emphasize market
- 13 transformation, we really feel at this point that
- 14 it may be perfectly fair to have goals which can
- 15 be implemented through these different program
- 16 styles. These may be acceptable in a portfolio of
- 17 programs. It depends on what your goals are.
- 18 The three styles: Goals which express
- 19 the need for shorter term savings, perhaps as
- specified by the ISO, which was mentioned this
- 21 morning, may be met by resource acquisition style
- or approach.
- Goals which express a preference for
- 24 acceleration of public interest technologies, may
- 25 be met by a technology approach. Again, that was

2	And the third one is goals which achieve
3	energy efficiency through sustainable cross-
4	beneficial improvements in the California energy
5	markets. That's language from AB-1105. May be
6	met by a market transformation approach.
7	Program styles are not mutually
8	exclusive, but they do have different emphases,
9	and you want to take this into consideration when

mentioned this morning when we talked about goals.

Once you identify what your goals are,
you want to look for the opportunities for
fulfilling those goals. And you start with a
market research process.

you're going from your goals to your market

assessment.

Market research stage. What this is going to yield is three important things. One is you're looking in a market for the points which are most amenable to intervention. So you're looking for where you can change a market, where you might have leverage. And this depends on what your specific goals and program styles are.

Second, you want valuable information

about that market that helps you design that

- 1 intervention.
- 2 And last, you're looking for information
- 3 that helps you justify what you're doing. You
- 4 want to be able to explain how your program
- 5 results are going to achieve those specific goals
- 6 you've identified.
- 7 This program justification is what we
- 8 also call the theory based approach which is
- 9 mentioned in the paper. And it is critical
- 10 regardless of what program style you use. It's
- 11 not unique to market transformation.
- 12 If your needs are for market
- 13 transformation program style, your market
- 14 assessment objective is to locate where in the
- market innovation and learning can take place.
- 16 So, where in the market are the new ideas likely
- 17 to take root and cause innovation. Where are you
- 18 going to be able to create feedback loops to other
- 19 parts of the market system.
- 20 Because it's really these feedback loops
- that make your market smarter, more energy
- 22 efficient. To identify these loops you want to
- view your markets as a system, rather than as
- separate components.
- The assumption here is that adjustment

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1 to one part of the market affect all the other
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- 2 parts. And knowing how these pieces fit together,
- 3 identifying most effective leverage points are
- 4 your intervention points.
- 5 So in your market assessment you want to
- 6 know three things: You want to know the
- 7 interdependencies between different parts of the
- 8 system. Second, you want to know how your market
- 9 actors behave and interact. And third, you want
- 10 to know the market rules, how information is
- 11 passed, and what incentives are in that market
- 12 system.
- 13 Once you've done your market assessment,
- 14 you can use that information with your goals to
- 15 create your portfolio objectives. So your goals,
- 16 your program styles, your market information and
- 17 knowing what the best intervention points are in
- 18 that market help you create a portfolio objective.
- 19 The portfolio objective identifies how
- your specific goals will be fulfilled using the
- 21 information from your market assessment.
- 22 Portfolio objectives brings your goals and market
- assessment information together. It's another
- reason why your goals have to be very clear.
- 25 Ideally when your portfolio objectives

are fulfilled, your market's transformed. It's

- that simple.
- And actually I want to mention here,
- 4 too, that the word portfolio is used in the CB
- 5 policy roles. They use the term a little
- differently than I'm going to suggest here. A new
- 7 principle that we would like to raise is using the
- 8 word portfolio strategy, sort of the way the
- 9 financial community uses it.
- 10 And this is actually not a new idea to
- 11 CB, because it was mentioned in a paper that CB
- had on the third party initiative program. So
- this idea has been introduced into the CB program
- 14 community.
- Now we're down here to your program
- 16 stage. How do you fulfill your portfolio
- objectives within a market. We have a couple
- 18 examples here from the residential market.
- 19 You have like a portfolio bundle. It's
- 20 a set of programs in a market that work together
- 21 to reinforce your -- to fulfill your portfolio
- objective. They reinforce each other.
- The actual portfolio will have some
- features that are unique to a portfolio strategy.
- 25 First, there will be an identification and

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1 reduction of risk to all market actors and to the
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- 2 state.
- And this will result in a diversity of
- 4 programs. You might mix programs sort of what you
- 5 might consider a high risk program with a low risk
- 6 program.
- 7 Second, you want it to be options
- 8 oriented. You want to improve your decisionmaking
- 9 by looking at as many options as possible. And
- 10 this is a good strategy when there's a lot of
- 11 uncertainty. Rather than taking one idea and
- going full scale, you'd like to start out on a
- 13 number of ideas, take them a little distance, see
- 14 how they work, and then pick which works the best.
- 15 And then go full scale.
- 16 The third point is your want synergy
- 17 with your programs. You want all your programs to
- work well together.
- 19 For instance, if you're suggesting a
- 20 technologies program, you might also need a
- 21 program that, you know, perhaps a labeling program
- that helps people use the technology properly.
- And last, you want comprehensiveness.
- 24 You want all the possible options in the market.
- 25 You want to be complete. All the possible

- 1 intervention points.
- 2 At this point I can make some structured
- 3 suggestions which gets to the point raised earlier
- 4 about top-down and bottom-up. The development of
- 5 a portfolio bundle really seems to be a likely
- 6 point at which program ideas can be solicited from
- whatever entity acts perhaps as an administrator.
- 8 Those ideas, these programs could be solicited
- 9 from the bottom-up.
- 10 Also, if you're working with a market
- 11 that has a -- there's a lot of unknown things
- 12 about it, new market perhaps, then you might want
- 13 to solicit portfolio objectives. So you could do
- 14 that, you could have a broader solicitation. So
- that's a possibility in a structural
- 16 recommendations.
- Okay, so this at this point we have a
- portfolio objective and we have a set of program
- 19 ideas here. The portfolio program options are
- 20 proposed to meet the portfolio objective. They're
- 21 presented by the sponsors, again using the theory-
- 22 based approach. Sponsors can provide the story
- 23 based on the known facts that link the program
- 24 activities with the program outcomes that satisfy
- 25 your portfolio objectives, which satisfy your

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1 program style needs and your specific goals and
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- 2 your benefits and all the way up. It's all linked
- 3 together.
- 4 This approach becomes the key to
- 5 measurement and accountability for the program's
- 6 success. Program ideas that work conceptually, as
- of this stage we're only talking about having
- 8 programs make sense almost like on paper, those
- 9 that pass sort of the concept test can then be
- 10 pilot tested, put into the field.
- 11 Concept testing to weed out ineffective
- ideas before money is spent on programs that
- 13 perhaps have little chance for succeeding in
- fulfilling the portfolio objective.
- 15 Your next step is field testing.
- 16 Actually, I want to mention something else. In
- order -- comic relief --
- 18 (Laughter.)
- MS. LEWIS: Okay, in the concept testing
- 20 for a program to pass the test, it has to address
- one or more of your portfolio objectives. It has
- to be justified using the theory-based approach,
- and it has to be well integrated with the other
- 24 programs in your portfolio.
- I want to mention here that nothing

that's been said so far rolls out existing CB

- 2 programs. And of course we want to take into
- 3 consideration continuity and stability. That will
- 4 be a consideration most definitely.
- 5 Existing programs may well fit. As long
- 6 as they fulfill the portfolio criteria they may
- 7 well fit in. In fact, I put it here under full
- 8 scale programs as an example.
- 9 What this shows here is that at any
- 10 given time you, in a market you might have your
- full scale programs that have been all fully
- 12 tested. In the case of existing CB programs that
- testing would start with the existing evaluations.
- 14 And then you might have so many pilots
- 15 at the same time. So this is what your portfolio
- 16 would look like at any given point in time.
- Your pilots. Programs that pass the
- 18 test become pilot initiatives that can be field
- 19 tested under your real market conditions. You may
- 20 actually want to do this more than once.
- 21 For instance, say in a local government
- 22 program you might test it in a number of different
- 23 jurisdictions before you make a recommendation to
- 24 go full scale.
- 25 Programs that fail are not bad programs.

1 Well, they may be bad programs, but it's not a bad

- 2 thing to have programs -- have ideas fail.
- 3 Because you learn from that. You end up with a
- 4 better program. Once you take a program and
- 5 decide it's not going to work, that idea, you come
- 6 back up or back up to your market assessment and
- 7 work for more opportunities.
- 8 That refines and improves your knowledge
- 9 base, so it improves your market research. But it
- 10 also ends up in better programs.
- Once you have your full scale programs
- 12 that have passed your field testing, then they go
- into an evaluation stage. Full scale programs go
- 14 into the, sort of the real time evaluation process
- through measurement and accountability that you
- 16 have determined in your theory-based stage. It's
- 17 really the program justification, the theory of
- how the program is going to work is what helps you
- 19 determine how you're going to measure the success
- of that program.
- 21 Those are the sets of measurements that
- you're going to use to keep your full scale
- programs on track.
- 24 And so I've taken you from this point to
- 25 this point. We've started with our goals this

1 morning and we've shown how the goals are used to

- develop portfolio objectives, sets of programs,
- 3 and I think that's it.
- 4 So what we'd like to do now is have a
- 5 time period of clarifying questions. And then
- open up for some broader comments.
- 7 And our whole team is going to
- 8 participate and answer questions.
- 9 FACILITATOR MANCARTI: So, let's take
- 10 about 20 minutes for points of clarification. And
- 11 then we'll take a short break, come back, and then
- 12 we'll do the final discussion piece which is, on
- 13 the first read, do you think this is sound, and if
- 14 not, what are your modifications or validations.
- So right now we'd like just points of
- 16 clarification. If Kae said something here that
- 17 needs more explanation, those are the types of
- 18 questions that we're looking for now.
- 19 And then when we come back after break,
- it will be more of your thoughts of whether this
- is good to pursue.
- Let's start with Mike and Rich.
- MR. PARTI: Michael Parti. That's a
- 24 very good beginning, I think, it's just very well
- done.

1	I	think	the	portfolio	approach	is	very
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- 2 well conceived. The question I would have is how
- 3 you allocate resources across portfolio elements.
- 4 And I'm wondering whether you would consider some
- 5 sort of optimization framework, since you have a
- 6 theory-based model, you would have the equations
- 7 you would need to carry that off.
- 8 FACILITATOR MANCARTI: Is there a
- 9 response to Mike's question at this point. There
- may not be a response, so we are going to jot down
- 11 all questions.
- MR. PARTI: So then you could use an
- optimization to solve for optimal values for each
- 14 portfolio element expenditure.
- 15 FACILITATOR MANCARTI: Bruce said he
- 16 could begin to address that question.
- 17 MR. CENICEROS: Your question brings up
- issues that are definitely down the line from this
- framework, but I think you give it the right start
- 20 there, in that it's going to require a balancing
- 21 of the different specific goals and the portfolio
- 22 objectives and other criteria that you may have in
- 23 terms of things that were mentioned up here, like
- equity and reach and leverage points and all that.
- So, we're going to have to look into

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that very very closely. The CBE obviously has
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- been struggling with how to allocate resources and
- 3 it's not an easy question to answer. And we're
- 4 going to need a lot more input on that. I'm glad
- 5 you brought that up.
- 6 FACILITATOR MANCARTI: Thank you.
- 7 MS. LEWIS: We're going to read your
- 8 paper.
- 9 FACILITATOR MANCARTI: Peter, is this a
- 10 follow up to Mike's comment? Is this something
- 11 new? Okay. Rich, and then Peter for points of
- 12 clarification.
- MR. FERGUSON: I'm not sure I
- 14 understand. Maybe it goes to the same resource
- 15 allocation, but the problem the administrator has
- is he has a pot of money and people are going to
- 17 ask for money and promise to reduce electrical
- loads in return for the money.
- 19 And I guess the question is is there any
- 20 possibility in here that somebody who could save
- 21 energy for a penny a kWh is not going to get the
- 22 money, and somebody who can save energy for 2
- cents a kWh will?
- 24 FACILITATOR MANCARTI: Any response?
- 25 Sy, did you want to respond to that?

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MR. GOLDSTONE: Well, because it's an
 1
         easy question to answer, because you said is there
 2
 3
         any possibility, and the answer is of course
         there's a possibility because there's a lot of
        uncertainty about these things.
                   But the hope is that once you -- to some
         extent we're trying to have a process in which we
 8
        maximize learning at minimum ratepayer expense.
 9
        So that in the end we reduce the risk of that type
        of mistake.
10
11
                   FACILITATOR MANCARTI: Thanks, Rich, Sy.
12
        Peter.
13
                   MR. MILLER: Peter Miller. I'm not sure
14
         if this fits in the category of clarification
15
         questions because the problem I'm facing, as you
        described, the plan for the rest of the afternoon,
16
         is I'm not even sure what's -- I mean I look at
17
         this and I say, well, for the most part that's
18
19
         exactly what we've been doing.
20
                   There's been an over-arching goal;
21
         there's a sense from the markets; there's the
22
        portfolio programs; different program styles; we
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learn from our mistakes; pilot test programs; and

we continually modify based on what we've learned.

So, are we just describing the existing

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1 system? And if so, why are we spending all this
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- 2 time. And if not, then what is it that we're
- 3 talking about that's different here that we need
- 4 to be focusing on? What's the critical thing that
- 5 I'm not catching that's different about this
- 6 system that we're going to -- that's essential for
- 7 putting together this report that we're working
- 8 on?
- 9 That's why I don't have a clarification
- 10 question, because you know, for all intents and
- 11 purposes of this report, that's what we're already
- doing, as far as I can tell.
- 13 FACILITATOR MANCARTI: Okay.
- 14 MR. MILLER: And so that's the question.
- 15 FACILITATOR MANCARTI: Great. Is there
- a response from the team members?
- 17 ASSOCIATE MEMBER PERNELL: I have a
- question for Peter, if I may. Peter, do you think
- 19 the existing system is working fine? Do we even
- 20 need to do anything?
- 21 MR. MILLER: I think as far as this
- aspect of the existing program. I wouldn't say
- that it's working fine and that we don't need to
- 24 do anything. But I would say that the level of
- 25 changes that are needed are not the level that

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1 would rise to this report to the Legislature.
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- 2 They're not the kind of changes I would
- 3 report to the Legislature.
- 4 ASSOCIATE MEMBER PERNELL: Okay, thank
- 5 you.
- 6 FACILITATOR MANCARTI: Thank you.
- 7 Bruce, did you have a comment? Oh, Sy, you had a
- 8 response? Hang on just a second.
- 9 MR. CENICEROS: I'll just start and let
- 10 Sy finish it for me, probably.
- 11 First, just to respond to what's
- 12 different here. There's not a lot that's
- 13 different than what we think the CB has been
- 14 trying to do. We've noted some of your own
- 15 admissions of limited success in terms of
- articulating -- you and the administrators
- 17 articulated program theories and have that work
- 18 real well, to carrying it through the process and
- evaluating the programs, and feeding back up to
- 20 redesign them and finding new areas to target in
- 21 different ways, and third-party solicitations.
- 22 And we know you're probably in the
- 23 process being where you want to be. I think what
- 24 we're trying to do here is put a little bit more
- emphasis on what Kae termed as the options

- 1 approach. That's a term that the financial
- 2 community has been using for awhile now. And I
- don't want to go into a lot of detail about it
- 4 here, but basically it's maintaining options from
- 5 this point, some point down in the future so that
- 6 you have more choices all along the way.
- 7 And I think what we're talking about
- 8 here is to emphasize that a little bit more than
- 9 what I've seen in the CB program portfolios in
- 10 terms of germinating ideas and carrying them
- 11 through. And then when the market changes, say
- the economy flips the other way, or whatever,
- 13 you've got options that may be more in tune to
- 14 responding to that kind of situation than the
- 15 situation you're in when the program started, as
- 16 an example.
- 17 I'll just end it right there. If you
- 18 have any other questions maybe --
- facilitator mancarti: sy.
- MR. GOLDSTONE: I think, you know, as
- 21 Kae mentioned in her opening comments, I don't
- think that we're saying that these ideas are
- particularly new. In fact, there's quite a bit of
- 24 consistency between these ideas and the ideas that
- 25 I think CB and the PUC have already been

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1 articulating.
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- So, from that --
- 3 MR. MILLER: It's not so much that
- 4 they're new ideas, the new things that we're
- 5 doing. I think this is in broad outline exactly
- 6 what's been going on for ten years.
- 7 MR. GOLDSTONE: Well, I think --
- MR. MILLER: So, --
- 9 MR. GOLDSTONE: Yeah, --
- 10 MR. MILLER: -- it's not so much new
- ideas that we're articulating that we're just
- 12 trying to get into place. I think that this
- process of a goal, a process of market assessment,
- of assessment of what your opportunities are,
- development of portfolio programs, pilot testing
- 16 programs, full scale programs and learning from
- that is a process that's been going on.
- 18 The specific details of how you define
- different programs, -- take issue with, is that
- important? I can't see why.
- Is the question of the program
- 22 solicitations, maybe we've been doing that, as
- well. So, what's critical about this model? I
- 24 mean, obviously it's easy to write up a clean
- 25 model, little boxes and they've got nice square

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1 edges. The reality is always messier, always, no
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- 2 matter what you do, than, you know, the box chart.
- 3 But, that's the real world. So,
- 4 what's --
- 5 MR. GOLDSTONE: One thing, I think, is
- 6 this. The terms of the legislation, we're not,
- 7 you know, we don't feel particularly compelled to
- 8 put forward radical new principles. I think what
- 9 we're feeling compelled to do is do as clear an
- 10 articulation of the principles that are right.
- 11 The fact that these may be principles
- that you have been applying will not prevent us
- 13 from trying to do that. I think at this point
- 14 there is no real document that I'm aware of that
- really articulates them in a nice way. So we hope
- 16 to be able to do that. And we haven't done it
- yet, I'll be the first to agree. But that's
- 18 certainly one of the things we aspire to do.
- 19 The other thing is that from what I
- hear, and I haven't been too close to this, I
- 21 think there have been problems in the practical
- implementation of these ideas in recent years.
- 23 At the risk -- I'll make one specific
- observation, for example, let's take the \$40
- 25 million standard performance contract program,

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which is a program we have to comment on under
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- 2 1190. I mean under our approach would not have,
- 3 you know, this is always Monday morning
- 4 quarterbacking, but nevertheless we would
- 5 certainly not have committed \$40 million to a
- 6 program statewide before doing some small scale
- 7 pilot testing of different possibilities.
- 8 So, this is one example where -- and I
- 9 think everyone understands from a Monday morning
- 10 point of view, that that would have been a better
- 11 way to go. So we're just reiterating that.
- 12 FACILITATOR MANCARTI: Thank you. Do
- 13 you have a point of clarification?
- MR. ABELSON: Yeah, I do. First of all,
- I want to just suggest that what Peter is saying
- is not something that should be, I don't think, of
- 17 concern to our Committee or our Commissioners. In
- 18 fact, what I hear Peter saying is we've have a
- 19 good conceptual approach.
- 20 What we see the Energy Commission laying
- 21 out here at the broad structure design of the
- 22 program very much mirrors the approach that all of
- us for ten years in this industry have been
- taking, and have found to be a constructive
- approach.

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1 That's an important issue for all of us
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- 2 to hear back as part of this dialogue, okay. That
- 3 the approach, itself, is a conceptually valid
- 4 approach. It is an approach that people have
- 5 used, people do understand, people do endorse.
- The question then becomes, and this goes
- 7 to your point, Commissioner Laurie, earlier today,
- 8 as you get into all right, now how can we develop
- 9 an administrative structure that will efficiently
- implement this approach, which are other questions
- 11 that this report has to address.
- 12 How much dollars do you need? The 220
- 13 that's currently out there, is it more, is it
- less, whatever? I mean you can't even begin to go
- to those questions until there's at least a
- 16 framework, a design, at a very macro level that
- 17 people are saying we understand it, and more or
- less, we accept it.
- So I'm not troubled by what you're
- 20 saying at all. I think it's good.
- 21 PRESIDING MEMBER LAURIE: Let me ask a
- follow-up question to that. And if anybody in
- 23 this room participated in the writing of 1105 help
- 24 me out with this.
- I sense that there are some major

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1 questions that the Legislature is interested in,
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- 2 to wit, what is the overall mechanism for
- 3 administering this thing. Are we going to, by
- 4 legislation, tell the utilities to do it; by
- 5 legislation create some public benefit
- 6 corporation; by legislation tell us to do
- 7 something else?
- 8 I doubt very much the legislation is
- 9 going to go beyond that and write a strategic plan
- 10 for us. So, what I'm having a difficult time
- 11 understanding is if, for the report purposes, we
- have an understanding that the Legislature is
- interested in what our thought is regarding that
- big question, then what about this leads us to A,
- B or C? Whether A, B or C administers the x
- 16 number of dollars, they will follow something like
- 17 this.
- 18 Am I incorrect? This, to me, is a
- 19 strategic plan for implementing the goals. What
- 20 I'm not getting is the relationship between this
- and the question of what's our recommendation for
- 22 administering the plan. And do we think that the
- legislation requires a lot more depth on the
- 24 question of how are you going to administer this
- 25 thing.

1 The administration of a couple hundred

- 2 million dollar program takes a lot of time to
- 3 think about. Do we believe that the Legislature
- 4 is expecting from us an administration program?
- 5 Do we think that that's what they're asking for?
- Or are they asking for, do we think the utilities
- 7 should do it, do you want to set up a nonprofit
- 8 thing, or give us some other ideas?
- 9 Now, good --
- 10 FACILITATOR MANCARTI: Okay, so we've
- got a couple of folks, and then we'll go ahead and
- just continue to roll out with the folks with
- 13 their hands up.
- 14 PRESIDING MEMBER LAURIE: And what I
- don't want to do is answer a question that the
- 16 Legislature hasn't asked.
- 17 FACILITATOR MANCARTI: Will, and then
- 18 Mike, and then all the other folks, we'll catch
- 19 you in order.
- 20 MR. PARTI: Okay, I'm Michael Parti. I
- 21 think the --
- 22 FACILITATOR MANCARTI: Oh, the wrong
- 23 Mike, I'm sorry.
- MR. PARTI: Oh, I'm sorry.
- 25 FACILITATOR MANCARTI: Did you have a

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1 comment, Mike?
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- 2 MR. RUFO: I did have my hand up
- 3 earlier.
- 4 FACILITATOR MANCARTI: Right.
- 5 MR. RUFO: Before that last wave of
- 6 hands, so if you're remembering that, that's --
- 7 FACILITATOR MANCARTI: Okay, so --
- 8 MR. RUFO: But it doesn't address the
- 9 Commissioner's question, so why don't I pause.
- 10 I'll come back and --
- 11 FACILITATOR MANCARTI: Thank you.
- 12 MR. PARTI: Okay, this does address the
- 13 Commissioner's point, which is it's a crucial
- 14 point. How does all this fit into the
- 15 requirements for the report.
- 16 And the way I would look at it is that
- if you're going to set up an administrative
- 18 structure, then the structure has to have -- it
- 19 has to perform functions.
- 20 You ask yourself what functions must be
- 21 performed. And it seems to me that Kae is laying
- 22 out all the functions that must be performed by
- the administrative structure.
- 24 So then when you decide what sort of
- 25 administrative structure you're ultimately going

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to have, you can say well, will this structure be
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- 2 able to perform these functions. And she's
- 3 essentially giving you all the boxes that have to
- 4 be checked off.
- 5 So I think it's a very useful exercise.
- 6 FACILITATOR MANCARTI: Great, thanks.
- 7 Okay, hang on, Peter. Will, and then we're going
- 8 to go to Mark, Mike, and then we'll sweep around
- 9 the room.
- 10 MR. NELSON: I'm struggling with this
- 11 chart very much in the same way that Peter Miller
- is, very much in the same way that the
- 13 Commissioner is.
- 14 I don't take issue with this paradigm of
- analysis, or this decision-making review set up.
- 16 And I'm not saying that it's peripheral to what
- 17 some administrator might eventually do. I don't
- 18 believe that the Legislature is going to be able
- 19 to translate information like this into
- 20 legislation. And I don't think it really provides
- 21 that much basis for the kind of decisions that the
- 22 Legislature is going to be making. So that's
- 23 being responsive to what Commissioner Laurie is
- asking about. No, I don't think it does.
- 25 And I have to be more frank. I mean I

don't know if this is -- it has just been put up

- 2 as a discussion piece, but it seems more like a
- 3 sales plan for a potential administrator overall,
- 4 an over-arching plan.
- 5 FACILITATOR MANCARTI: Okay, thank --
- 6 MR. NELSON: And -- well, no, I need to
- finish this up. Because if we spend all afternoon
- 8 on this chart, I don't know that we'll have served
- 9 a very productive purpose.
- 10 And I want to emphasize, I'm not taking
- 11 issue with the concept that the Energy Commission
- 12 performs a major role. But if this whole thing is
- to be a preface of five or six pages in a report
- 14 that walks the Energy Commission into a plan to
- being the over-arching administrator to issuing
- 16 macrocontracts to sector program managers, then
- 17 please say that. And let's begin moving into
- 18 the -- this is a clarification question.
- 19 Let's move into the discussion on that
- 20 basis rather than moving around the fog of this
- 21 decision chart, which I don't think people have
- depth arguments with in this room. But I won't
- 23 speak for others.
- 24 FACILITATOR MANCARTI: Thank you.
- MR. NELSON: Thanks.

1	FACILITATOR	MANCARTI:	Mark.
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- MR. BERMAN: Thank you. Mark Berman,

 Davis Energy Group. First I'd like to point out

 one difference I did notice on this chart versus

 what may have been going on in the recent past, is

 that technologies that come out of PEER and other

 sources are mentioned on this chart, and I think
- 9 We're beginning to build a bridge 10 between the PEER program and market 11 transformation. That's, to me, an important

that's a plus.

nuance.

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But I view this chart as one part of a

much bigger picture, and I think, as Commissioner

Laurie pointed out, the Legislature is interested

in the bigger picture. I don't think there's too

many people here arguing that this is a bad model

for how programs be designed.

19 But I also think there are a lot of
20 people saying that it's time to move beyond this
21 model, because the utilities could do something,
22 have been doing something, according to this
23 model. The PUC has; a public benefits corporation
24 could; the Energy Commission could. A lot of
25 people could perform the functions in this model.

1 And I think the question now needs to turn to who could best perform these functions. 2 Who should be designing these programs. Should it be the utilities, the Energy Commission, some combination thereof. Should it be overseen by the PUC, the CEC. Should there be a public benefits 6 corporation. Should third parties compete 8 solicitations to administer these programs. How will the implementers be selected. 9 Will the implementers have input into program 10 design. To me, these are the key questions that 11 ought to be looked at. And that comes after who 12 13 the best administrator is. 14 And another one that definitely should not be overlooked, there's a lot of momentum in 15 the marketplace. There are a lot of programs out 16 there, many of which are working very well. A few 17 of which need adjustment. Most of which need time 18 to tell. How are these existing programs going to 19 be smoothly transferred from the existing paradigm 20 to the new one. That is another key question. 2.1

So I would put that one right up there
with who should administer. And I would suggest
that we spend our time talking about the pros and
cons of different administrative structures,

1 because any of them, I think, can fulfill the

- 2 model.
- 3 FACILITATOR MANCARTI: Thank you. Mike
- 4 Messenger.
- 5 PRESIDING MEMBER LAURIE: And let me
- 6 again, and I appreciate these responses to my
- 7 inquiry. If you were writing this report and
- 8 you're reading the portion of the report that says
- 9 talk to us about administrative structure, what do
- 10 you think the Legislature is talking about? Do
- 11 you think they're talking about we think a
- 12 nonprofit corp can do it with a, you know, public
- interest board of directors of anywhere from 10 to
- 14 2000 people?
- 15 Or do we think the utilities can do it?
- 16 Or they're looking for a multipaged organizational
- 17 chart. That is what I need a sense of. And we
- 18 will make our own decision ultimately about
- interpreting the Legislature's words.
- But I want to make sure that we're not
- 21 standing alone in what the contents of the report
- are going to be. So, if folks have thoughts on
- that, I need to know.
- 24 FACILITATOR MANCARTI: Mike.
- 25 MR. MESSENGER: Yeah, I think I was to

1 try to answer your question. To me the purpose of

- 2 this chart is communicating to the Legislature who
- 3 we think should do each box.
- 4 For example, the most all-inclusive one
- 5 would be the Legislature sets the over-arching
- 6 goal in A. And the program administrator does
- 7 everything else on this entire chart. That's one
- 8 possibility.
- 9 On the other hand, if we think that on
- 10 the basis of experience or on the basis of just
- 11 reasoning that it makes sense to have someone
- 12 different do the market assessment than to do the
- portfolio objectives and all the other things
- 14 below that, then that's what we should say. We
- nominate a utility or a nonprofit or someone to do
- 16 everything below a certain level on this chart.
- And some other set of people to do the things
- 18 above it.
- 19 So this chart is a way of communicating
- 20 about what functions should be presumed or
- 21 performed by the agency, if there is any role for
- the agency, by the administrator, and if there are
- any other third-party actors that we think need to
- 24 be involved in the system, that would be the way
- to communicate it.

1 So what I would do is I'd take this

- 2 chart and I'd fill in who the people are in each
- 3 box. I'd say, A, we want that to be the
- 4 Legislature. And just that would be the way that
- 5 I would communicate, and I think that's the level
- 6 that the Legislature wants to know.
- 7 Because then the next thing they want to
- 8 know is well, how much money does each person in
- 9 this box structure need. So that's the next thing
- 10 you go to.
- 11 PRESIDING MEMBER LAURIE: Are you going
- to start with the Legislature?
- MR. MESSENGER: Yes.
- 14 (Laughter.)
- 15 FACILITATOR MANCARTI: Good point, Mike.
- 16 Carl and then Peter.
- 17 MR. BLUMSTEIN: Carl Blumstein from the
- 18 University of California Energy Institute and the
- 19 California Institute for Energy Efficiency.
- I guess I'm having -- I think this is
- following on your comment. The trouble that I'm
- 22 having with this, and maybe the way the staff
- could clarify this, and maybe this is responsive
- to Bob's point, as well, this seems to me to be
- 25 something that you would do if you were starting

ab initio, and somebody gave you some money and

- you said, let's get some programs going.
- 3 Okay, we're dealing, obviously, with a
- 4 going concern with \$200 million on the street. So
- 5 it seems to me that a very high -- that you would
- 6 come back to what Mike is saying and say what are
- 7 the jobs.
- 8 Well, the jobs obviously are how do I
- 9 handle this going concern. Which programs do I
- 10 continue, which do I strengthen. In talking to
- the Legislature you need first to say, here's
- 12 what's happening. Here's what you got, here's
- 13 what the problems are, here's where we want to go.
- I don't think they want an organization
- 15 chart. I think they want -- that would be like
- 16 half a page of the report. But it's here's what
- 17 you got, here's what the problems are, here's what
- needs to be done, here's the kind of structure
- 19 that can do it.
- 20 And it seems to me that what's missing
- out of this is boy, this is only a small piece of
- 22 what you got to deal with. Because you got a
- going concern.
- 24 FACILITATOR MANCARTI: Okay, thank you,
- 25 Carl. Peter, and then we'll sweep this way and

1 come back to this side. I know David wants to

- 2 speak again.
- MR. MILLER: Right, just to add to what
- 4 Carl said, the cognitive dissonance that I think
- 5 is motivating this discussion is that everybody's
- 6 looking at this and saying, well, okay, makes kind
- 7 of sense.
- 8 But then you read the paper and the
- 9 paper it doesn't deal with who's going to do what.
- And it doesn't say, well, this is the system we've
- 11 been using and it's pretty much good, but we need
- 12 to emphasize different things or move in different
- directions or maybe we would have made different
- decisions.
- 15 It reads as if well, here's a brand new
- 16 thing that we've just thought up, you know, it's
- new and great, and you know, it's this fabulous
- 18 new thing. And, you know, push on the points of
- 19 leverage and things will fall into place.
- 20 And so, there's -- if the point is to
- 21 say, hey, we got a system that just needs to be
- tweaked, it's working and this is how it is, as
- 23 Carl says, that's a half page at most. And then,
- you know, there's still a question of well, why
- 25 are we even saying this in the report. But at

least we're done with it in half a page, and we're

- 2 not going to sit and argue about it as new stuff.
- FACILITATOR MANCARTI: Thanks, Peter.
- 4 MR. MILLER: I don't know which way
- 5 we're going, though. I mean I'm still looking for
- 6 an answer.
- 7 FACILITATOR MANCARTI: Okay. Keep
- 8 asking the question. Okay, Mike, and then some
- 9 other folks over here might have had their hands
- 10 up and I didn't see --
- 11 MR. RUFO: Yeah, Mike Rufo. Well, I'm
- not going to try to answer the question about
- where we're going to go with this chart, but if
- 14 we're going to talk about it some more in some of
- 15 the context that have been laid out, one thing
- 16 that I wanted to say is we could use it as a
- 17 framework to the extent that people are saying we
- 18 all agree philosophically that this makes sense.
- 19 We could look at it from the point of
- 20 view of to what extent is the current system doing
- these things effectively; to what extent isn't it.
- 22 And how does that feed into how other structures
- 23 might be used to fulfill those functions.
- I would say the problem I have with the
- 25 current system is I don't think it encourages

1 innovation. And part of that is because of the

- 2 regulatory process, itself, the cycle, the annual
- 3 program planning cycle.
- 4 I mean I'm putting on my citizen hat
- 5 here, not my company consulting hat. It's not
- 6 working very well. I mean the programs are kind
- of like oil tankers, you know, it takes five miles
- 8 to put the brakes on.
- 9 So even though we were starting to move
- 10 to real time evaluation, that information doesn't
- 11 seem to really feed back into the program planning
- 12 process very well.
- 13 And this year, I think, you know, folks
- have tried to do that by moving up the program
- planning process. But it almost seems like no
- 16 matter how far it gets moved up, you always get
- into these meetings where the outcome is gee,
- 18 that's a great idea, but too late, you know, got
- 19 to file the forms, business as usual.
- 20 So, yes, I think this could be used as
- 21 well as other processes to get at what's working
- and what's not working in the current system, and
- how we all want to make it better.
- 24 FACILITATOR MANCARTI: Thank you. Mike
- and then Rich.

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1 MR. FERGUSON: Well, I guess I'll break
2 the unanimity. I think there are some changes
3 needed in the program. I don't think that just
4 casting what is happening in a new set of boxes is
5 where it's at.

And I still see this as a top-down thing where some czar decides we're going to, you know, we're going to have this kind of program and it's going to get so much money, and this one is going to get so much money. And those aren't cost effective based decisions, that is a top-down, bureaucratic decision that there's some politics or something that needs to get satisfied. And I don't think that's the way to go.

I mean the goal, there is only one, and that is to reduce electrical demand as cost effectively as possible. And anything that gets in the way of that is a problem.

You know, this might be a structure for deciding which pilot programs you want to run.

That might be a useful thing, useful way to do some of the money. But, I mean these programs have been run for ten years. We know which ones are more cost effective and which ones aren't.

25 And why there should be any limits set on how much

1 money is going to be put into the most cost

- 2 effective programs, I can't imagine why anybody
- 3 would want to do that.
- FACILITATOR MANCARTI: Okay, --
- 5 MR. FERGUSON: So, I -- this might be a
- 6 useful structure for pilot programs, but the rest
- of it should just be driven by the economics.
- 8 FACILITATOR MANCARTI: Okay, Rich --
- 9 PRESIDING MEMBER LAURIE: No, let me
- 10 talk about that one for a minute. We have a PEER
- 11 program where we're spending \$60 million a year.
- 12 The Commission makes a decision as to how those
- dollars are spent. Those are the people's
- 14 dollars.
- There has to be criteria to that
- 16 decision making. And that criteria has to be
- 17 based upon some public policy as determined by
- 18 somebody. Without an establishment of the public
- 19 policy as a guide for the criteria which
- determines the decisionmaking, then how do you
- decide who gets the money?
- 22 MR. FERGUSON: I mean I think that's
- 23 been one of the problems with the PEER program, is
- that, you know, there isn't a clear, cost
- 25 effectiveness test that you can use there. And

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why electricity --
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- 2 PRESIDING MEMBER LAURIE: Okay, but --
- MR. FERGUSON: -- ratepayers should be
- 4 paying to figure out how to use ozone to disinfect
- 5 oranges that are being shipped to Japan, I haven't
- 6 a clue. But, I mean that is a problem with that
- 7 program.
- 8 PRESIDING MEMBER LAURIE: Okay, well, I
- 9 --
- 10 MR. FERGUSON: But here we've got, you
- 11 know, monetary measurements --
- 12 PRESIDING MEMBER LAURIE: That's not to
- 13 suggest that cost effectiveness should not be any
- 14 central part of your criteria. But is it your
- 15 position that there should not be a public policy
- 16 basis for the decisionmaking and the public policy
- is not set. Are you suggesting that the public
- 18 policy is set by the market?
- MR. FERGUSON: The policy -- my goal
- 20 would be to have the policy as to maximize the
- 21 load reductions you can obtain with the money
- 22 available. With whatever equity argument you have
- 23 to make on the private goods part of the equation.
- 24 And other than that, I mean I think
- 25 that's the overriding public policy.

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1 PRESIDING MEMBER LAURIE: But somebody -
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- 2 there are real dollars here,
- MR. FERGUSON: Yes.
- 4 PRESIDING MEMBER LAURIE: And somebody
- 5 has to make a decision as to who gets a lot of
- 6 money. And ultimately whoever is responsible by
- 7 legislation for managing the program, not
- 8 administering the program, but managing the
- 9 program, has to be answerable to the Legislature
- 10 for how that money is spent.
- 11 And the Legislature's going to demand
- 12 that the moneys be spent in a manner consistent
- 13 with public policy. And you need criteria to
- 14 measure individual applications. Because it can't
- 15 be on a first-come/first-served basis. Could be,
- but not necessarily a really good idea.
- So, I don't know how you actually
- 18 administer money without a public policy based set
- of criteria that public policy determined by some
- 20 public body.
- 21 MR. FERGUSON: But why does this have to
- 22 be more than just cost effectiveness? That's what
- I don't understand. It seems like you're
- 24 suggesting that there be --
- 25 PRESIDING MEMBER LAURIE: Yeah, I --

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1 MR. FERGUSON: -- other criteria.
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- 2 PRESIDING MEMBER LAURIE: -- I think
- 3 there may be other criteria beyond cost
- 4 effectiveness.
- 5 ASSOCIATE MEMBER PERNELL: One example
- 6 would be there is some value to research. And how
- 7 do you put a cost effective basis on research?
- 8 MR. FERGUSON: It's very difficult, and
- 9 that's why that program, the PEER program was
- 10 segregated because you do need a different set of
- 11 criteria for research. And that program was kept
- 12 separate.
- 13 FACILITATOR MANCARTI: Let's get some
- other ideas. I mean you've posed some good
- 15 questions, we've got -- I'm going to sort of take
- 16 the prerogative and jump to Carl and Mike and come
- 17 back to some of the CEC Staff.
- 18 MR. BLUMSTEIN: Rich, I would like to
- 19 pose that it's just not so simple. And I know you
- 20 keep saying it's simple, it's simple, it's simple.
- 21 It's not so simple.
- 22 For example, just to make a simple
- example. Suppose it were the case that there were
- 24 people who valued their electricity consumption
- only a little bit more than the cost of

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1 electricity. And that you could pay them half a
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- 2 cent a kWh and they would sign a pledge that they
- would use 7 kWh a month less. So you'd pay them
- 4 3.5 cents, okay, or -- and according to your
- 5 criteria that's what we ought to be doing.
- 6 MR. FERGUSON: Damn right.
- 7 (Laughter.)
- 8 MR. BLUMSTEIN: Okay, and that's really
- 9 wrong. That, in fact, reduces total surplus.
- 10 That, as almost anybody who looks at this and
- 11 thinks about it, would say, no, that's bad policy.
- 12 If you can't make a change in the
- market, if all you can do is reduce total surplus,
- 14 then you shouldn't have the program. There's no
- excuse for the program on that basis.
- 16 The basis for the program is in fact
- there's inefficiency. That's why we talk about
- 18 energy efficiency. And if your conception of the
- 19 program is so simple that you would say if someone
- is willing to sign the pledge, then all you have
- to do is buy them out, and if that's the cheapest
- that's what I want, I think -- it's almost
- indefensible, the Legislature would not accept it,
- 24 no one would accept it.
- 25 FACILITATOR MANCARTI: Okay, thank you,

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1 Carl. Mike, Mike, then Will --
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- 2 MR. PARTI: I'm Michael Parti. I'd like 3 to address Commissioner Pernell's question about 4 how you decide on what research to do, because
- 5 that's an important decision.
- And the suggestion I would make is that
 as you look over the theories, your theory of the
 way the markets are linked together, what you find
 is that certain little bits of information have
 more uncertainty attached to them than others.
- And if you carry out a -- if you work a

 program, let's say you have a simulation model

 based on your theory -- if you work a program

 through a market structure, using your theory,

 then you can come out with the computed outcome.
- Now, if the information about the market
 link, the linkages within the market is very
 uncertain, then it's going to turn out that your
 prediction of the market outcome of a program will
 also be very uncertain.
- 21 And so what you may want to do is to
 22 allocate research dollars to those places in the
 23 market that are the most uncertain. That's a
 24 little simple way of saying it, but I think what
 25 we can do is we can have a cost benefit criteria

1 applied to research dollars, just as we can use

- 2 cost benefit criteria to allocate market
- 3 implementations, the elements of the portfolio.
- 4 FACILITATOR MANCARTI: Okay, thank you.
- 5 Could you --
- 6 AUDIENCE SPEAKER: I just wanted -- I
- 7 think Carl made the point --
- FACILITATOR MANCARTI: Okay, great.
- 9 Mike Messenger, David, Sy and then --
- 10 MR. MESSENGER: I want to make one last
- 11 point on this framework because it relates to
- 12 Commissioner Laurie's question, which is how do we
- 13 make decisions about who gets the money and how to
- spend the money and what kinds of programs.
- 15 I think this framework is useful in
- 16 terms of describing the long-term process, but it
- 17 doesn't answer the question to me who in this
- 18 chain makes the decision about where the money
- 19 goes. Who decides, either on an annual basis, or
- 20 every five years, how much money flows to either
- one administrator or several administrators, or
- several programs.
- 23 So I would encourage the staff to, next
- time around, come up with a similar type chart
- that talks about money making decisions, you know,

- 1 how it flows through the system.
- 2 And I really think the way to jump start
- 3 the conversation to where I've heard people
- 4 talking about where they want to go is for people
- 5 to take this diagram and propose which of these
- 6 things you think the administrator should be
- 7 responsible for.
- 8 Because that will give us a good idea
- 9 about what kind of administrative firm we should
- 10 hire. For example, do you think that there should
- 11 be separation between the firm that sets the goals
- and the firm that does the market assessment? Yes
- or no?
- 14 Should there be separation between
- 15 market assessment and what I'm interpreting as
- 16 doing all the programs underneath this B area?
- 17 Yes or no?
- And if the people don't have opinions
- 19 about that, then I would suggest as a way of jump-
- 20 starting the process, the staff should propose a
- 21 specific framework with people identified. These
- 22 people should do this, these people should do
- this, these people should do this, and this is how
- 24 we propose it.
- 25 But you need to figure out a way of

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1 getting into this conversation because we're
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- 2 setting up sort of ideal abstracts that aren't, in
- 3 my view, getting to what are the real issues that
- 4 the Committee needs to wrestle with.
- 5 FACILITATOR MANCARTI: Okay. Thank you.
- 6 David, Sy, Sheryl and Will.
- 7 MR. ABELSON: I think at this point I'm
- 8 probably echoing things that others are saying.
- 9 But, let me just respond to a couple of things.
- 10 First of all, I've heard staff
- 11 repeatedly over the last three or four or five
- weeks as they've tried to develop their own
- 13 thinking to the point of this workshop state that
- 14 form follows function. And I think that's largely
- agreed to by most folks.
- 16 So, again, the purpose of this chart,
- 17 and the purpose of a lot of today's workshop is to
- try to ascertain whether there's a fundamental
- 19 consensus or not about the core functions of this
- program in the future at its macro-est level.
- There was a comment made earlier about
- is this chart presupposing some answers from the
- 23 standpoint of staff. I cannot represent to you
- that I can peer inside the mind of staff
- 25 individually, but I can tell you that collectively

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we are thinking about the approach that you're
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- 2 hearing us talk about today, which is to say that
- 3 if these are the functions, what are your choices.
- 4 How well have those choices worked in the current
- 5 environment. Where have there been weaknesses in
- 6 them, where have there been strengths in them.
- 7 And we're going to try to bring to bear
- 8 the most objective thinking we can about how these
- 9 functions might be effectively administered in the
- 10 future.
- 11 And someone -- a third person said,
- 12 well, why don't you look at what's happening with
- 13 CB and learn from it. And all I can say is I
- 14 think that's an excellent suggestion as part of
- our process.
- 16 So those are just three thoughts I
- 17 wanted to echo back, because I do sit with staff
- 18 in a lot of these sessions that give rise to these
- 19 public sessions.
- 20 FACILITATOR MANCARTI: Sy, and then
- 21 Sheryl, Will and Chris.
- 22 MR. GOLDSTONE: I'm just sort of picking
- up on what a number of people said, but I think
- from a staff perspective, one of the most
- 25 important parts of this paradigm is that we want

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1 to open it up to new creative innovative ideas, on
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- 2 a small scale, pilot scale basis, supported by
- 3 theory.
- 4 It goes to the issue, I think, Mike Rufo
- 5 raised earlier. I don't know to what extent
- 6 there's an oil tanker problem with the way it's
- 7 currently running, because I'm not following that
- 8 closely. So if that's not the case, fine. But if
- 9 that is the case, this approach would help cure
- 10 that problem.
- 11 So that's one of the most important
- 12 parts to create a coherent structure which
- 13 encourages bottoms-up, could be tops-down, too,
- 14 creativity and innovation wherever it occurs, and
- testing out on a small scale basis, on a prudent
- basis, so we aren't taking big risks with public
- 17 funds.
- And some of those new ideas may, in
- 19 fact, -- I'm going to Commissioner Pernell, your
- question -- may, in fact, if we have a lot of
- 21 uncertainty, may justify and require, actually,
- 22 some research to get a better understanding of how
- these markets operate.
- 24 So all that is part of this package,
- 25 this paradigm.

1 FACILITATOR MANCARTI: Okay, thank you.

- 2 Sheryl.
- 3 MS. CARTER: I wanted to try and address
- 4 Commissioner Laurie's --
- 5 FACILITATOR MANCARTI: Can you identify
- 6 yourself, please?
- 7 MS. CARTER: Sorry, Sheryl Carter, NRDC.
- 8 I wanted to try and respond to Commissioner
- 9 Laurie's question about what we think the
- 10 Legislature wants. I think they asked all these
- 11 questions not so they would have all that detail
- to put into legislation, but I think to be the
- background that they needed to do the legislation
- they think they needed.
- And based on at least my personal
- 16 discussions with some of the legislators, I mean
- 17 they're looking to put legislation together that
- 18 establishes the overall goal for the program, the
- over-arching goal, a broad-based set of principles
- or criteria for program expenditures, and also
- 21 they're looking for an answer from you as who they
- should designate to have responsibility for
- different parts of this system.
- In other words, who should have
- oversight, who should administer, maybe a separate

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1 entity should do market assessment, and who should
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- 2 be implementers. That type of a thing on that
- 3 type of a level.
- I do not believe that they want the
- detail of, you know, who should be on the board
- 6 and what their bio should be and that kind of --
- 7 not at all. I don't think that they -- I mean at
- 8 least most legislators that I've dealt with like
- 9 as little detail as possible. They want a lot in
- 10 terms of information for the background, but in
- 11 terms of what they put in the legislation, not
- 12 much.
- 13 And also looking for, you know, what the
- amount of the Fund should be, and why. So I think
- that they're looking at that level from us.
- 16 FACILITATOR MANCARTI: Thank you,
- 17 Sheryl. Will, Chris and then that might be a time
- 18 to take a quick break. Come back, finish the
- 19 conversation. And then move into adjournment,
- closing, so that we can adjourn at 4:00.
- 21 MR. NELSON: First some background, and
- then I will make recommendations, since we are in
- this truncated process that Mr. Sugar referred to.
- 24 AB-1890 was clearly transitional
- legislation in many respects. It fits the good

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1 plan for some areas like the ISO, a fairly
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- 2 structured plan. In other areas it was more jury-
- 3 rigged. This was clearly one of the more jury-
- 4 rigged areas that the Legislature is now asking
- 5 for clear direction from.
- The process over the last two years has
- 7 been very difficult in terms of the set-up of the
- 8 CB and its running. And there has been continuing
- 9 contention about it. However, it is a framework.
- 10 It does work. The CPUC has a decisionmaking
- 11 process. It's often very cumbersome, it's often
- very demanding. It doesn't have the feedback
- 13 loops that are required. But in other ways it's
- 14 very protective of the ratepayers, of the process.
- 15 It's very demanding of the utilities in terms of
- 16 oversight of its management. So, it does have
- 17 positive points.
- 18 I would disagree with Mr. Messenger that
- 19 this flow chart could be a template for an
- 20 organizational chart for administrative
- 21 recommendations to the Legislature. I don't think
- it can be used as that basis.
- You might be able to draw from it and
- 24 infer from it in some respects, but I would not
- use it as a template.

Here are my recommendations in looking
forward. I'm not going to go down to detail of
administrative mechanisms because that would be
another all-day working session on what are
administrative structures that we could look at.
And we've spent two to three years in working
groups doing exactly that.

But here are the general principles I

would like to recommend to you to think about. In

energy efficiency services there are what I term

narrow scope services and broad scope services. I

create that division in order to assign them to

the two different agencies.

Narrow scope I assign to the domain of
the PUC. Broad scope I see as being more under
the domain of the CEC.

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An example of narrow scope services that can affect energy efficiency outcome in measures are what happens around the meter; how the meters are distributed; how they're used; how they're read; how bills are presented. Billing services, that's another area.

The point is there are a number of services that could be categorized into a narrow scope.

1 There's a lot of other services that are

- 2 more diffuse in nature. That the PUC has never
- 3 really been comfortable with. They don't directly
- 4 regulate it in the fashion that the CEC does.
- Most obvious example is the building standards.
- 6 So clearly, there's a role for this agency to play
- 7 in that area.
- 8 I'm telling you much of what you know,
- 9 but I'm just affirming something. I want to take
- 10 it a couple of steps further as far as the
- 11 recommendations.
- 12 I believe the PUC should retain the
- 13 ratemaking authority, number one. It should
- continue to be treated as a rate component. It
- 15 should continue to be the agency for the overall
- fund allocations, i.e., residential class,
- 17 commercial and industrial, the overall fund
- 18 allocations.
- This would not be chapter-and-verse
- 20 detail. This would not be the program
- 21 applications as they're termed that they currently
- 22 have. But they would continue to make -- they
- might not even have to make them annually. They
- 24 might make them biannually. Initially they would
- 25 probably continue to make them annually.

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I would recommend that recommendation at this point. You might want to consider what the proximate division in your estimate of narrow scope and broad scope is. Maybe that's 40/60; maybe it's 30/70; maybe it's 50/50.
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- FACILITATOR MANCARTI: Will, could you
 wrap up in a minute.
- MR. NELSON: The narrow scope services

 might continue to be associated with the utility,

 whatever. You could leave that, the Utilities

 Committee as set. They now have a CB. We've had

 a difficult process. But there is a

 decisionmaking process over there for them to deal

 with that narrow scope.

15 And in other respects, I'm very amenable to the CEC stepping forward as an overall contract 16 manager. What I must emphasize is this, whatever 17 18 administrative plan you bring to the Legislature 19 in your transition report, the better described, 20 the better reasoned -- and I don't want to talk 21 about the better detailed -- but it needs to be 22 persuasive.

23 If it's not well grounded, because so
24 many parties have spent so much time in this area,
25 the other parties are going to go off and then

1 start working on other plans again. This is not

- 2 said by way of any sort of trying to pressure the
- 3 process. It's because of what so many parties
- 4 have invested into the process.
- 5 Thank you.
- 6 FACILITATOR MANCARTI: Thanks, Will.
- 7 Chris, and then we'll take a break.
- 8 MR. CHOUTEAU: The model is, I think, a
- 9 really fair representation of what a program
- 10 manager does and how a program manager thinks.
- 11 And I think it's encouraging to see that.
- 12 And I want to say that as the Commission
- 13 thinks about the recommendations of the
- 14 Legislature, I'm very much in support of what
- 15 Sheryl had to say about the level of information
- they're looking for.
- 17 And obviously one of the critical
- 18 recommendations is how should this be
- 19 administered. And when you look at that it's more
- than just the model for how to develop a program,
- or how a program manager thinks. It's really the
- 22 model of what does it take to really be successful
- as an administrator of these programs. What are
- the attributes of a successful administrator.
- 25 And, you know, as one model of

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1 administrator, I can tell you what things I think
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- 2 are important. You know, a really close
- 3 connection with customers. A really close
- 4 connection with markets. A good reputation with
- 5 the participants, players, vendors, manufacturers,
- 6 customers and the marketplace.
- 7 A theoretical basis in knowledge; a
- 8 connection to emerging technologies, research,
- 9 government labs. A really strong connection to
- 10 state policy and federal policy. And the agencies
- 11 that carry out that policy.
- 12 Strong financial contracting; legal
- 13 skills. Good --
- 14 PRESIDING MEMBER LAURIE: You mean
- everything that a public nonprofit benefit
- 16 corporation should have?
- 17 (Laughter.)
- 18 MR. CHOUTEAU: What I'm familiar with in
- 19 terms of one model.
- 20 PRESIDING MEMBER LAURIE: I see.
- MR. CHOUTEAU: You know, so I'm just
- talking from my experience about, you know, what
- it's taken.
- 24 FACILITATOR MANCARTI: Great. Thank
- you, Chris.

1 What I'd like to do is suggest that we

- 2 break until 3:15. The Commissioners will probably
- 3 have some final questions for you, so upon the
- 4 return we'll start there.
- 5 (Brief recess.)
- 6 FACILITATOR MANCARTI: I'm going to ask
- 7 Kae to provide some reflection on what she just
- 8 heard as a representative of the team that's
- 9 working on this material.
- 10 And then we'll move to the
- 11 Commissioner's table and see if the Commissioners
- 12 have any final questions that they would like some
- 13 response from you.
- 14 And then we will move into closing.
- 15 We've had a long, full day. So, we're not going
- 16 to continue this longer than we have the energy
- 17 for.
- 18 So, if Kae could begin by sharing some
- of her thoughts on what she has heard in this
- afternoon session, we'll start there.
- 21 MS. LEWIS: I just wanted to make a few
- 22 comments. First of all, I want to thank everybody
- for participating in this conversation about the
- 24 planning framework. It's going to be extremely
- 25 helpful to us as we go and work further on this

- 1 and flesh it out.
- 2 I also wanted to point out that a couple
- 3 of the issues that were raised here, I want you to
- 4 know that we are definitely working on them. One
- 5 is the ramifications of this for the
- 6 administrative structure. Someone mentioned form
- 7 follows function, and that was really precisely
- 8 our point was to get some level of agreement on
- 9 function before we made recommendations for form.
- 10 Also, it has been raised, the issue of
- 11 the evaluation of the current CB program is
- 12 relative to this. We've talked about some
- 13 principles and criteria, and we are definitely
- 14 working on evaluation of current programs using
- this framework.
- 16 And also wanted to mention that to
- follow up with the discussion on administrative,
- 18 the ramifications for the administrative
- 19 structure. We're going to be taking that up at
- the next workshop on October 1st.
- 21 FACILITATOR MANCARTI: Thank you, Kae.
- 22 Moving to the Commissioners' table, is there any
- final questions that you would like to pose of the
- 24 participants in the workshop?
- 25 ASSOCIATE MEMBER PERNELL: I would defer

- 1 to you.
- 2 PRESIDING MEMBER LAURIE: I don't think
- 3 so.
- 4 FACILITATOR MANCARTI: No further
- 5 questions? Okay. Then that leaves any final
- 6 remarks that any of you would like to make in
- 7 regards to the material that we've covered today,
- 8 or anything that may be forecasts of what you will
- 9 bring to the future workshops. So this is sort of
- an open mike session. And we have Ignacio and
- 11 Floren, I haven't had a chance to meet you yet.
- 12 Thanks for helping this afternoon.
- 13 Any final remarks?
- 14 MS. TEN HOPE: I have one question that
- either if people want to respond now or I think it
- would be useful to get something submitted.
- 17 Someone mentioned, or several people have actually
- mentioned the importance of maintaining what's
- 19 working now.
- 20 And then some people disagree, that say,
- 21 you know, I don't really like what's going on
- 22 right now.
- To have that articulated in terms of
- 24 what do you think is working now, more
- 25 specifically than to say the framework's working,

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1 the process is working, whatever. Some specifics
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- 2 about what specifically is working, or what
- 3 specifically you want to see revised.
- It would be helpful because this is
- 5 really our program planning workshop, and it's
- 6 maybe our only opportunity to hear some of that.
- 7 FACILITATOR MANCARTI: Mike. Mike, is
- 8 this a response to Laurie's comment? No.
- 9 AUDIENCE SPEAKER: Do you want me to?
- 10 FACILITATOR MANCARTI: Hang on. Let's
- 11 see if there's a response to any -- anyone have a
- 12 response to Laurie's -- Ann?
- 13 AUDIENCE SPEAKER: Did you want it now
- or in writing?
- 15 MS. TEN HOPE: Either way is fine with
- 16 me. I don't know what the Committee wants.
- 17 FACILITATOR MANCARTI: Ann.
- 18 ASSOCIATE MEMBER PERNELL: If there's a
- response now we can hear it now.
- 20 FACILITATOR MANCARTI: Could you
- 21 identify yourself, please?
- MS. KELLY: I'm Ann Kelly; I'm
- 23 representing two nonprofits, Home Energy Magazine
- 24 and Affordable Comfort.
- 25 And most of the work that we've been

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doing over the years is in training professionals.
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- 2 And I don't know that this has come up at all
- directly in all these discussions, but what I can
- 4 say I think has been working is when there is some
- 5 emphasis given on training contractors, builders
- 6 and such, in these new technologies that are out
- 7 here, and that that is something that I urge
- 8 everyone to consider to continue.
- 9 Because it does provide -- not only does
- 10 it provide services to customers, but these
- services haven't existed before. And many
- 12 customers get very disappointed because they are
- interested in energy efficiency and they may be
- 14 educated, and they may be aware through different
- programs, but when they actually ask for the
- service it's hard to get it.
- 17 Those contractors that have taken a
- 18 whole house integrated approach and understand how
- 19 to make homes more energy efficient actually have
- with many documented cases of where they're very
- 21 successful business people. And this is, in fact,
- the beginnings of some great market transformation
- in terms of that.
- 24 So I just wanted to put that on the
- 25 record that in the future that we've seen some

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1 successes, and that I hope that would continue.
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- 2 FACILITATOR MANCARTI: Thank you, Ann.
- 3 Any other follow-ups to Laurie? Will. If you
- 4 could be brief, and then maybe you could submit
- 5 something in writing a little later, as well, that
- 6 would be great.
- 7 MR. NELSON: I'll just say this.
- 8 Probably the weakest program area is the
- 9 residential program area. There's a lot of
- 10 reasons for that.
- The avenues to bringing energy
- 12 efficiency to residential customers are not as
- 13 direct as commercial and industrial, who have a
- 14 bigger stake usually in their bill. Because it's
- 15 a more diffuse market, I believe that the Energy
- 16 Commission has a better understanding of this
- area, and their history, your history in the
- 18 experience of the Commission makes it a better
- 19 candidate for this area generally. So that's just
- 20 a general comment.
- In the small commercial area that is
- also probably one of the weakest program areas.
- Now, the present setup is trying to address both
- of these weak areas. It may be that standard
- 25 performance contracting or some of these other

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1 methods do start to work better in the small
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- 2 commercial area. That remains to be seen. That
- 3 should be looked at.
- But that's all I have to say for now,
- 5 thank you.
- 6 FACILITATOR MANCARTI: Thank you, Will.
- 7 Any final remarks to Laurie's question? Okay.
- 8 Doesn't look like there are.
- 9 Okay, Michael, any closing remarks any
- of you would like to make?
- 11 MR. MESSENGER: I want to pose this
- 12 question to the staff team and the participants,
- 13 because I'm trying to think about what's going to
- 14 happen at the next workshop.
- 15 And I can see two possibilities. And it
- 16 would be good if we could get some input from
- 17 participants, either now or later about which
- 18 possibility they would prefer.
- One is the staff comes in and makes a
- 20 proposal. Says here's the information that we did
- 21 before in terms of functions. This is what we
- 22 propose to do in terms of who does what function
- and how a system works. And it's considered a
- 24 strawman proposal. With the full knowledge that
- 25 it may be attacked by a variety of different

1 parts, some people are going to like it, some

- 2 people are going to hate it. And then build off
- 3 of that to some altered recommendation.
- 4 The second thing that could happen is we
- 5 could have something like happened today where we
- 6 have a very theoretical discussion of the pros and
- 7 cons of alternatives and not put together, don't
- 8 have a proposal on the table. Just essentially
- 9 continue to ask for input from people about well,
- 10 what do you think you would like for
- 11 administrator, what do you think you would like
- for a governing structure.
- 13 So, the answer to this question hinges
- on how quickly and to what extent you think it's
- important to get a proposal out on the table being
- 16 discussed, as opposed to staying with principles
- and theories. And we need some input, I think,
- 18 about whether you want a real proposal coming
- 19 forward, or whether you prefer us to stay at this
- 20 higher level.
- 21 FACILITATOR MANCARTI: Looks like Mark
- has a response.
- MR. BERMAN: Thanks. I think there's a
- third possibility which I would advocate, and that
- is rather than a proposal or a theoretical

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discussion, you could propose a limited number of
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- 2 options, say four or five, with pros and cons for
- 3 each. And get that out ahead of time and then
- 4 enable people to come in and discuss which of
- 5 those limited number of options they prefer and
- 6 why.
- 7 And there might still be some time,
- 8 limited time left for are there other options that
- 9 we didn't include that should be. But I think
- 10 that will somewhat narrow the discussion and from
- 11 there the Commission or the staff, pardon me,
- 12 could move to a definitive proposal.
- 13 But you haven't got much time left.
- 14 There isn't time, in my opinion, for more highly
- 15 theoretical discussions such as went on today.
- 16 You've got a report due. And there's a risk,
- 17 there's a real risk. If that report is not well
- 18 thought out, the Legislature will do nothing.
- 19 There won't be a public goods charge. There won't
- 20 be a PEER program and there won't be market
- 21 transformation.
- 22 Maybe it will come back three years
- 23 later. In the meantime the infrastructure will go
- away. So there's a lot riding on your shoulders
- 25 right now. This report needs to do its job and

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1 provide some clarity, not consensus. My god, if
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- 2 you go for consensus we'll get nowhere. But at
- 3 least clarity.
- 4 So that's what I would beg for. Thank
- 5 you.
- 6 FACILITATOR MANCARTI: Final remarks.
- Will, Sheryl, and then David.
- 8 MR. NELSON: Just a very brief response.
- 9 I'm amazed at how often I'm thinking the same
- 10 thoughts as Mike, only I would put it this way.
- 11 Rather than bring us one proposal, even though
- 12 it's straw, kind of sets up an adversarial
- dynamic.
- 14 But I wouldn't recommend bringing in
- 15 four or five. I would recommend bringing in two
- 16 that have a different take. One has a very
- 17 different take, not a rigid -- not a, you know,
- 18 utility versus California Energy Commission, but
- 19 somewhat a little bit more flexible take. But a
- 20 distinctly different take.
- 21 Bring us two proposals and that would be
- 22 a good working basis.
- 23 FACILITATOR MANCARTI: Thank you, Will.
- 24 Sheryl, and then David.
- 25 MS. CARTER: I actually agree with Will.

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1 I agree with Will?
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- 2 (Laughter.)
- MS. CARTER: Two, you know, maybe three
- 4 tops. But I think the important thing to get at
- 5 here is not just pros and cons. I mean we're way
- 6 beyond the theoretical, we've been there, done
- 7 that, over and over again.
- 8 There are some really crucial questions
- 9 that go along with any of these models. And they
- 10 are legal, they are practical, they are, you know,
- 11 transition type questions that we need to start to
- get at. And these proposals should include at
- 13 least the questions, if not a stab at what the
- answers are. Or is there an answer.
- 15 Because my quess is that in some of
- 16 these cases we may not find a practical answer.
- 17 So my suggestion would be that these proposals
- include those kind of questions and potential
- 19 solutions. Because that's really the crux of the
- 20 issue here.
- I mean if we're going to come up with a
- 22 proposal, and we can't answer the questions, we've
- 23 already done that. That's one of the problems
- 24 we've had in the last couple of years. And I
- wouldn't want to see us do that again.

1 FACILITATOR MANCARTI: Sheryl, can you

- 2 put together a list of questions?
- 3 MS. CARTER: Well, I think, you know,
- 4 it's -- I'd be glad to. I'm sure everybody could
- 5 take a stab at it. But, I think it's already been
- 6 done in some cases.
- 7 FACILITATOR MANCARTI: Okay. David.
- 8 MR. ABELSON: My question is actually
- 9 process oriented with regard to these last two
- 10 points. And I don't know whether I should turn to
- 11 Commissioner Laurie or to John Sugar for the
- 12 answer, but as I understand it we have one more
- 13 Committee workshop scheduled before the draft.
- 14 And that is on October the 12th.
- So my question is is it the intent of
- 16 staff or the Committee or both at this point that
- 17 that workshop would be around administrative
- 18 structure issues, whatever format they take. And
- if so, is it also to include funding level
- questions, which is a fundamental issue in this
- 21 report. What should the scope, funding size of
- the program be overall.
- 23 If not, is that going to be deferred
- 24 until the draft report, itself, comes out and we
- have a workshop in November.

1 And, finally, I guess, is there any

- 2 intention of having any staff workshops, not
- Committee workshops, separate from the workshop on
- 4 the 12th of October, and the one in November?
- 5 MR. SUGAR: Okay, well, in my closing
- 6 comments in a few minutes I'm going to say that
- 7 we're planning a staff workshop on administration.
- 8 And it looks like October 1st is going to be the
- 9 date. We'll have a notice out on that.
- 10 And while we need to discuss with the
- 11 Committee the role of the third workshop, our
- 12 initial thinking is that it will revolve around
- 13 administrative structure and, you know, program
- funding, future program funding.
- 15 Yeah, and I'll say that in a few
- 16 minutes.
- 17 (Laughter.)
- 18 FACILITATOR MANCARTI: Okay, any other
- 19 final comments? Any final comments?
- John, do you want to say it again?
- 21 MR. SUGAR: Okay. Staff is planning to
- 22 have --
- FACILITATOR MANCARTI: John, --
- 24 (Laughter.)
- MR. SUGAR: -- a workshop on

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1 administrative structure. It looks like October
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- 2 1st is the date we're trying to make sure that the
- 3 appropriate staff people are available and that
- 4 Gail is available to assist us.
- 5 Staff will get a document out ahead of
- time. We're going to be taking into consideration
- 7 what people have said here. We're going to see
- 8 how far we can get and what we're able to get out
- 9 in the way of proposals or material that we can
- 10 use, -- as a stalking horse to get comments.
- I just want to repeat again that in this
- 12 process, because it is pretty accelerated, there
- are relatively few opportunities for parties to
- 14 comment. If, as a result of the discussions
- 15 today, there is material that you would like to
- 16 get to us, please write it down and submit it to
- 17 us. Please don't wait until we have a draft
- 18 report out.
- The more ideas we can at least see,
- 20 discuss with the Committee so that they can be
- incorporated, where appropriate, ahead of time,
- the better the report will be. The more likely it
- is that we will accurately be able to reflect your
- thinking.
- I'd like to just take a moment out to

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1 thank Don Kazama here for making this sound system
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- work, because it's not designed to be used with
- 3 portable microphones, and this has been very
- 4 helpful. Don spent his weekend in a workshop --
- 5 in his workshop putting materials together.
- I'd like to thank those people who have
- 7 participated. If you have questions about the
- 8 process, please feel free to give me a call. The
- 9 next Committee workshop is planned for the 12th of
- 10 October. There will be a draft workshop on
- 11 November 15th. The draft is due to the Energy
- 12 Commission approximately the 5th of December, so
- 13 that it can be approved hopefully by the entire
- 14 Commission, and go to the Legislature in the first
- 15 of the year 2000.
- 16 The draft workshop will be November
- 17 15th. This will be a workshop on the report. We
- 18 anticipate having a draft report out in very early
- 19 November.
- 20 FACILITATOR MANCARTI: And we now turn
- 21 to the Commissioners' table for any concluding
- remarks that they may have -- oh, I'm sorry, --
- MR. McNULTY: -- all these things that
- are on the wall here, my assumption is that the
- 25 court reporter needs to type these somehow and put

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1 them into the record. That's my assumption.
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- 2 Is it possible to get a copy of these so
- 3 we could take it back to our respective
- 4 organizations?
- 5 MR. SUGAR: That's a good question. The
- 6 transcript -- we get an electronic copy of the
- 7 transcript and that goes to -- is available on the
- 8 list server just as -- or somewhere on the web,
- 9 which is what we've done with the previous
- 10 transcript.
- 11 We will type these up. Staff will type
- 12 these up and we will try to get them out -- let's
- 13 see, today is a Thursday, so hopefully the middle
- of next week we'll try to make them available on
- 15 the list server.
- MR. McNULTY: These separately?
- MR. SUGAR: Yes.
- MR. McNULTY: Thank you.
- 19 FACILITATOR MANCARTI: All right, thank
- 20 you.
- 21 Commissioners? Final comments?
- 22 ASSOCIATE MEMBER PERNELL: I would just
- 23 like to thank everyone for spending the day with
- us here. A lot of good ideas came out, a lot of
- 25 comments. But I want to assure you of one thing

Т	that this report will be well thought out, and
2	we're not taking this lightly at all.
3	But we, as I said before, we want to
4	include you, this is an inclusionary process. And
5	so we don't want to go and put this report
6	together in someone's office and then say, here it
7	is. We want to include you in there, that's what
8	these proceedings are about.
9	And I certainly, on behalf of the
10	Commissioners, thank you for coming out and
11	participating.
12	PRESIDING MEMBER LAURIE: Thank you.
13	FACILITATOR MANCARTI: We are adjourned.
14	(Whereupon, at 3:40 p.m., the workshop
15	was adjourned.)
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CERTIFICATE OF REPORTER

I, DEBI BAKER, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said Workshop, nor in any way interested in the outcome of said Workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 12th day of September, 1999.

DEBI BAKER

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